Breaking the myth of neutrality? Politics of National Regulatory Body in Nuclear Wasteland



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1. Introduction

 The Art of Government in nuclear wasteland is a social experiment



The recognition of the experimental character of the art of government could change the way actors perceive and envision their roles in nuclear wasteland.



1. Introduction

 For next decision-making steps, national regulatory body will stand out as key actor



- Assessing the experimental technology
- Framing the regulatory practices (safety guides, ...)
- With 'go' or 'no go' for siting decision.



This scientific decision will be a crucial political moment in the decision making processes for nuclear countries.



1. Key normative questions

- What are and should be the role(s) of national regulatory body in governing nuclear wastes?
 - "what role should scientists, who are professionnally committed to impartiality, expect to play in decisionmaking?" (Jasanoff 1990, 7)
- How may their performances act as catalysts of more democratic debates about collective futures?
 - How do this institution influence the legitimacy of NWM decision-making process, NWM program and more globally nuclear futures so far?

2. Dealing with (the myth of) neutrality



2. Research Scientist



What my mother think\$ | do



What my friends think I do



What the gov't thinks I do



What society thinks I do



What I think I do



What I really do

What about the national regulatory body?

2. What national regulatory bodies think they do

- Providing 'independent' and 'impartial' assessments and 'neutral, 'objective' communication
 - Formally assessing the final industrial NWM project with a "go for siting" decision.
 - Assessing safety requirements only regarding the international safety levels and national safety guidelines
 - Having <u>no</u> suggestion power on the design of national NWM project



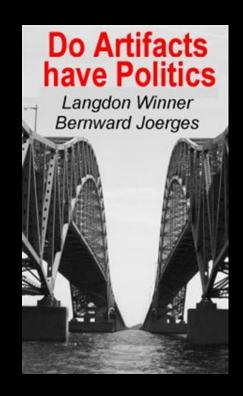
CCSN, (2018)

2. What regulatory bodies actually do

- Occupying a critical position by:
 - Imposing common visions of safety principles which are taken-for-granted in the nuclear establishment communities.
 - They are so naturalized and stabilized that they are difficult to open up again (e.g practices of classification and its consequences, e.g vision of passive safety).
 - Providing safety guides for NWMO that are hard law.
 - Attending numerous NWMO's meetings in order to comment the design of geological disposal project.

2. Regulatory body assessment has politics

- Regulatory body practices and scientific standards are typically associated with a political preference about:
 - Geological disposal (the association of geological disposal and a particular type of waste)
 - Passive safety (Schröder et al. 2016)



2. Regulatory body assessment is politics

- National Regulatory bodies occupy a critical position within democratic spaces, from where they exert their power of influence
- They sustain a particular form of 'knowledge', which:
 - is animated by particular values and visions of the future in technological societies
 - materializes in concrete safety guides and contributes to shaping NWM decision-making process

3. Rendering the politics of regulatory body visible

- Belgium: « Neutrality and non engagement»
 - Refusing an pro-active role in the NWM decisionmaking process.
 - Their N regulation activities remain invisible and closed down to non-experts.



- Canada: « Reactive engagement and institutionalized opened up moments »
 - Advance publication of decisionmaking guidelines:
 Possibility to react/comment/question the safety guides during their building.
 - In practice, few NGO experts and NWMO regularly react to safety guides.



3. Rendering the politics of regulatory body visible

- France: Recently, "Experimental engagement in regulatory assessment processes"
 - Open decisionmaking procedures: Technical support of ASN (IRSN) opened up to local stakeholders.
 - What was the results of this more open advisory procedures?



4. Conclusion (1)

- Neutrality has worked as a 'legitimating myth' for regulatory body
 - to anchor regulatory body practices in evidencebased modes of policy-making.
 - It reinforces unequal distribution of power between the expert communities and non-experts.

Nevertheless, because sensitive and controversial NWM programs are experimental, the credibility of regulatory body is *expected to be challenged* in the coming years.

4. Conclusion (2)

 Should regulatory body decide to break with the myth of neutrality and fully acknowledge that their assessments have and are politics? Yes!

Why?

- It could potentially open up the regulatory assessment processes to the public (non-expert) eye.
- It could potentially redistribute imperfectly and temporally power among experts and non-experts.

Thanks for you attention! Celine.parotte@uliege.be

Recent Publications:

- Parotte, Céline. L'Art de gouverner les déchets hautement radioactifs. Presses Universitaires de Liège. Science Technologie et Société. Liège, Belgique, 2018.
- Pierre Delvenne and Céline Parotte, 2018 « Breaking the myth of neutrality: TA has politics, TA as politics », Technological Forecasting and Social Change, 8p.
- Parotte, Céline, and Pierre Delvenne. "Co-Produced Legitimacies: Parliamentary Technology Assessment and Nuclear Waste Management in France." Science and Public Policy, 2018. https://orbi.uliege.be/handle/2268/218936.

