




**FOREST RISK MANAGEMENT PLANS:
Best Practices and Pitfalls**

Dr Simon RIGUELLE

PLURIFOR WG1
Bizkaia Aretoa ■ Bilbao

24.01.2017





Agenda

- ✓ **Background**
- ✓ **CHABLIS project (storm risk)**
- ✓ **Risk Management Strategy and Contingency Planning**
- ✓ **Planning process**
- ✓ **Best practices/pitfalls**
- ✓ **Take-home messages**



DIRECTION GÉNÉRALE OPÉRATIONNELLE
DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT




Personal background

Master in forest engineering (UCL, 2006)

Certificate in emergency planning and crisis management (ULG, 2010)

PhD in forestry (ULG, 2016)

"Dealing with storm impacts on the forest sector through integrated and systemic approaches at the systemic level"



DIRECTION GÉNÉRALE OPÉRATIONNELLE
DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT

3




Professional background

Academic:

- Research assistant (2008-2009)
- PhD student (2009-2016)
- Invited lecturer in crisis management (2010-)

Administration (civil service):

- Project manager - Public service of Wallonia (2009-2016)
- Policy adviser at the cabinet of Walloon Minister for Environment (2012-2014)



DIRECTION GÉNÉRALE OPÉRATIONNELLE
DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT

4




CHABLIS project (2005-2015)



Active risk and crisis management for mitigating storm impacts on the regional forest-based sector in Wallonia (Belgium)

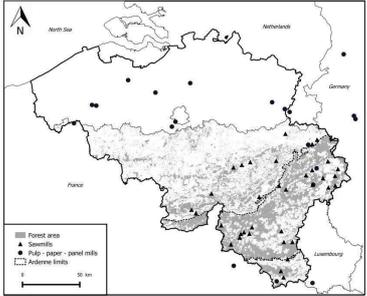
- by regional public authorities
- for public **and** private actors
- at a systemic level (forest sector, not individuals)
- in an (more) integrated way

DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT




5

Wallonia (Belgium)



DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT




6

Why managing actively forest risks in Wallonia ?

Economics of forest-based sector

- Local employment (circular economy)
- Innovation and market opportunities

Forest multi-functionality

- Forests and Climate change (COP21)
- Growing concern from population

Progressive loss of empirical knowledge

DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT




7

CHABLIS project (2005-2015)



Developing a systemic decision-making tool for supporting crisis management after (but also before) huge storms at a regional level

Supporting the implementation of windblown timber storage at strategic, tactical and operational levels

Coordinating regional emergency response

DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT




8

CHABLIS project : outputs

Windthrow Contingency Plan (WCP)

DSS, GIS and Web tools

Peer-reviewed papers, talks, posters, etc.

Trainings for civil services (forest rangers)

Better risk management process ?

Reduction of storm impacts ?

DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
9

Why a plan ?

Mobilizing people

Coordinating individual initiatives

Optimizing human and financial resources

Identifying knowledge gaps and operational issues

Improving emergency response

DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
10

Risk assessment and management

The diagram shows a continuous cycle starting with **RISK ANALYSIS**. This leads to **PREPARATION** (Risk strategy, Contingency planning, Trainings & evaluations, Meeting with stakeholders) and **RESPONSE** (Emergency measures, Damage assessment, Regional strategy, Timber storage). Both lead to **RECOVERY** (Operational management (harvesting, transport, storage...), Reforestation, Feedback and debriefing with stakeholders). A feedback loop returns from Recovery to Risk Analysis.

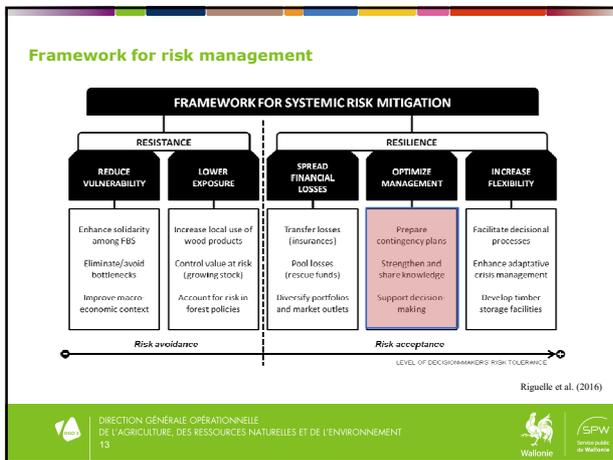
DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
11

Risk acceptance and response

The graph plots **Windthrow Severity** against **Critical Wind Speed (m/s)**. It shows four risk levels: **Intolerable** (red), **Tolerable** (orange), **Acceptable** (green), and **Very Low Risk** (blue). A **Return Period (Years)** scale on the right indicates risk levels for 1, 5, 10, 25, 50, and 100 years. Key wind speed markers include 15 m/s (100-year return period), 20 m/s (50-year), 25 m/s (25-year), and 30 m/s (10-year).

Source: Gardiner et al. (2013)

DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
12



Prerequisites to planning

Main goals ?

Planning process ?

Stakeholders ?

Context (constraints) ?

Goal of the plan ?

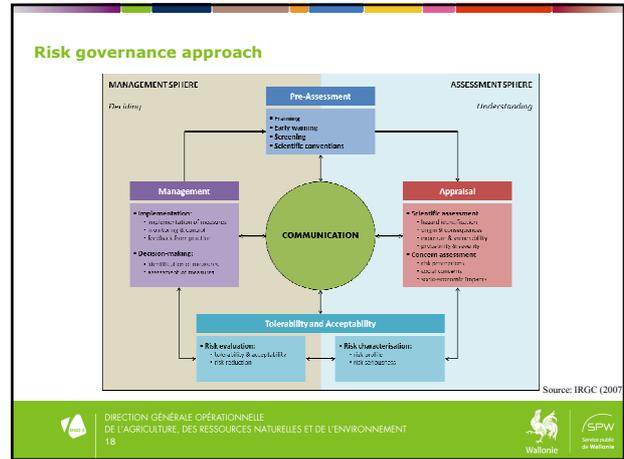
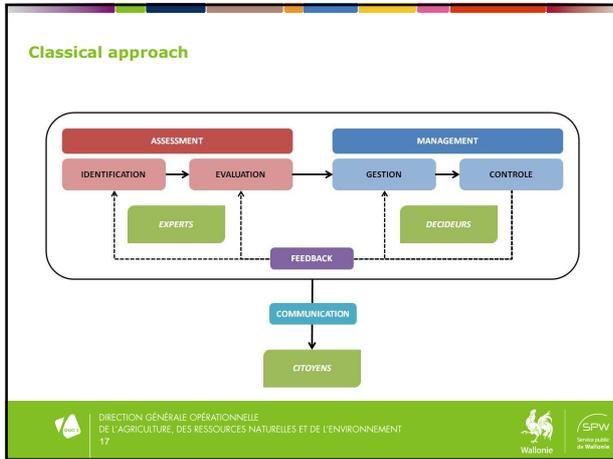
Crucial to define the goal(s):

- compel with legal obligations ?
- and/or** improve risk management ?

Necessity of a risk management policy

Planning process

- **Contingency planning methodology**
 - Recommended to learn from social / political sciences (e.g.)
- **Risk management approach**
 - Classical (modern)
 - Post-modern (inclusive governance)



Stakeholders (1)

Who is the plan's owner and users : public authorities (government, civil services), forest-based sector, forest owners, researchers, etc. ?

→ **What do they want ?**

Type of stakeholders:

- Directly/indirectly involved
- Providers of information/data
- Internal/external (i.e. in bordering countries)

→ **Reliable ? Aware of the planning process ? Supportive ?**

DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT 19

Stakeholders (2)

- **Attitude towards (the) risk (at stake) ?**
 - Risk perception / aversion
 - Willingness to spend money for risk management
 - Priorities (political and administrative levels)
- **Individual ≠ collective**

DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT 20

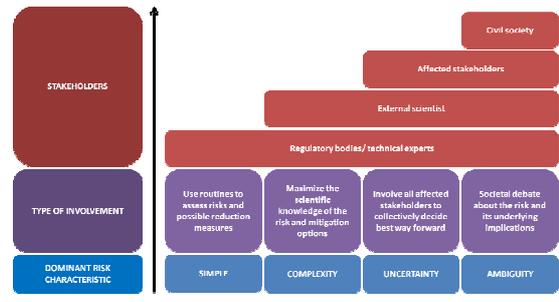


"I always avoid prophesying beforehand because it is much better to prophesy after the event has already taken place"

DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
21



Inclusive governance



The diagram illustrates 'Inclusive governance' with a vertical axis for 'STAKEHOLDERS' and a horizontal axis for 'DOMINANT RISK CHARACTERISTIC'. Stakeholder levels from top to bottom are: Civil society, Affected stakeholders, External stakeholders, and Regulatory bodies/technical experts. Risk characteristics from left to right are: SIMPLE, COMPLEXITY, UNCERTAINTY, and AMBIGUITY. Below the stakeholder levels, four boxes describe involvement types: 'Use routines to assess risks and possible reduction measures' (linked to SIMPLE), 'Maximizing the scientific knowledge of the risk and mitigation options' (linked to COMPLEXITY), 'Involve all affected stakeholders to collectively decide best way forward' (linked to UNCERTAINTY), and 'Societal debate about the risk and its underlying implications' (linked to AMBIGUITY).

DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
22



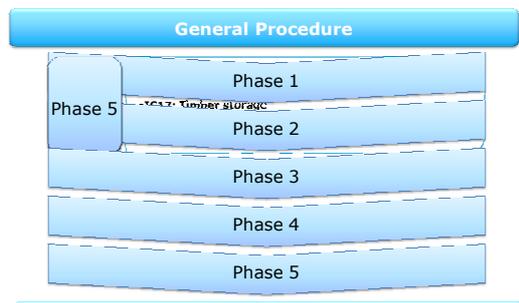
Context

- **Planning level**
 - Regional, national, transnational
- **Legal constraints**
 - Regional, national, European or international levels
- **Collaboration or competition ?**
 - Protectionist trend doesn't help

DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
23



The Windthrow Contingency Plan (WCP)



The diagram shows the 'General Procedure' for a Windthrow Contingency Plan (WCP) as a sequence of five phases: Phase 1, Phase 2, Phase 3, Phase 4, and Phase 5. A dashed line labeled 'WCP: Timber storage' spans across Phase 1 and Phase 2. Below the phases, a box labeled 'Thematic folders (operational management)' is shown.

DIRECTION GÉNÉRALE OPÉRATIONNELLE DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
24

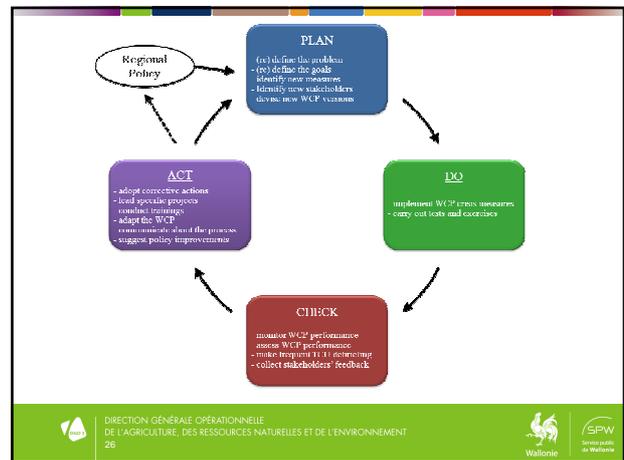


Improvements and updates

- **Incorporate latest scientific knowledge**
 - Relevance of information *versus* added-value for the plan
 - Which frequency ?
- **Useful to foresee a set of technical annexes**
- **Crucial to have a continuous technological watch...**
...especially if the plan is managed by public authorities...


 DIRECTION GÉNÉRALE OPÉRATIONNELLE
DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
26


 SPW
Service public de Wallonie
Wallonie



Best practises

- Keep content accessible to non-experts**
- Check and validate the plan step by step**
- Organize crises exercises regularly**
- Insist on internal and external communication**


 DIRECTION GÉNÉRALE OPÉRATIONNELLE
DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
27


 SPW
Service public de Wallonie
Wallonie

Difficulties

- Reach public deciders' involvement despite uncertain crises**
- Create a trustful relationship between science and politics**
- Mobilize individual actors (SMEs *versus* multinationals)**
- Update data and contents efficiently**


 DIRECTION GÉNÉRALE OPÉRATIONNELLE
DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
28


 SPW
Service public de Wallonie
Wallonie

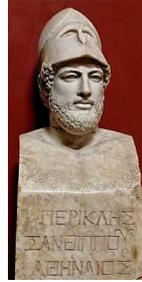
Be careful !



DIRECTION GÉNÉRALE OPÉRATIONNELLE
DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
29



SPW
Service public
de Wallonie



"Predicting the future
accurately is not so
important, being ready for
it is"



DIRECTION GÉNÉRALE OPÉRATIONNELLE
DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
30



SPW
Service public
de Wallonie

Key messages

- ✓ **Understand and integrate (if reasonable) decision-makers constraints**
- ✓ **Turn scientific knowledge into concrete indicators for decision-makers**
- ✓ **Rely on (and improve) existing framework**
- ✓ **Holistic and integrated approaches**
- ✓ **Share and learn from good practises (EU level)**



DIRECTION GÉNÉRALE OPÉRATIONNELLE
DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
31



SPW
Service public
de Wallonie

References - Contact

- **Academic repository:** <http://tinyurl.com/riguelle>
- **Or contact me:** simon.riguelle@spw.wallonie.be



DIRECTION GÉNÉRALE OPÉRATIONNELLE
DE L'AGRICULTURE, DES RESSOURCES NATURELLES ET DE L'ENVIRONNEMENT
32



SPW
Service public
de Wallonie