

How does Governmental vs. Private Venture Capital Backing Affect a Firm's Efficiency? Evidence from Belgium

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Abstract

This paper investigates the implications of the venture capital (VC) investor type (government or private) on the operating efficiency of a sample of 515 Belgian portfolio firms up to three years after the investment. We show that within a pool of VC-backed firms, the targets of the government VC display significant reductions in productivity. No significant differences in efficiency are found in firms backed by private VC compared to their non-VC-backed peers. Finally, significant reductions of efficiency are still present in targets of government VC compared to their non-VC-backed peers.

Keywords: Venture Capital; Efficiency; DEA; Fund type; Public investor.

JEL classification: G24, G30, M13, O16.

1 Introduction

Despite the seemingly modest volumes of venture capital (VC) investments in comparison to the rest of capital flows, the consequences of such financing are quite substantial (Lerner, 1999, 2002b, 2009). In terms of innovation, Kortum and Lerner (2000) find that VC-backed firms are characterized by significantly higher patenting rates in comparison to their non-VC-backed peers. In the same vein, Davila et al. (2003) find a positive relationship between the growth of start-ups, as measured by the labor growth, and the VC funding. At the macroeconomic level, Samila and Sorenson (2011) document a highly positive impact that the supply of VC has on business creation, employment, and aggregate income in the US. In terms of performance, VC-backed firms display better chances of IPO and survival rates after an IPO (Hochberg et al., 2007; Puri and Zarutskie, 2012). The operating performance of VC-backed firms also seems to be superior to the performance of comparable non-VC-backed companies (Alperovych and Hübner, 2013). These arguments outline the existence of the added value of venture capital financing.

Many governments sharing this conviction about the benefits of VC activity have introduced programs to foster venture capital financing. These initiatives may take three general forms: regulatory framework ("law"), indirect framework, and direct investment schemes (Keuschnigg and Nielsen, 2001; Cumming, 2007; Cumming and Li, 2013). The "law" mainly relates to taxation and institutional frameworks in which venture capitalists and entrepreneurial firms operate. Indirect frameworks include programs that favor technology transfers from universities to business, creation

20 and support of business incubators, and structuring industrial sectors in clusters. Finally, the
21 "direct investment schemes" mainly focus on the supply side of the market. These schemes may
22 be broken down into three types: (i) the guarantee system, in which the government commits to
23 covering, totally or partially, potential losses of private VC funds, (ii) the fund-of-funds system,
24 where the government co-invests together with private VC funds, and (iii) the direct investments in
25 small and medium enterprises (SMEs) by government-sponsored venture capital (GVC) investment
26 funds. In this paper, we focus on this third vector of public influence in the VC world.¹

27 Various studies have investigated country-specific settings of different forms of government-
28 sponsored VC, as in the US (Lerner, 1999; Cumming and Li, 2013), Canada (Cumming and
29 MacIntosh, 2003, 2006, 2007), UK and Germany (Cumming, 2003; Heger et al., 2005; Sunley et al.,
30 2005; Bascha and Walz, 2006), Australia (Cumming, 2007; Lerner and Watson, 2008; Cumming and
31 Johan, 2009), Finland (Maula et al., 2007), and on a pan-European basis (Leleux and Surlemont,
32 2003; Rin et al., 2006; Cumming et al., 2013). International evidence of the effects of GVC on
33 investment patterns and exit performance is documented by Cumming et al. (2013) and Brander
34 et al. (2014).

35 None of the aforementioned papers investigates the transformation process of inputs into out-
36 puts (i.e. the firm's operating efficiency). Rather they focus on GVC-funded firms' output levels
37 such as growth in sales revenues and/or labor, patents, returns, or exit patterns. Yet efficiency is a
38 substantial determinant of firm performance (Bottazzi et al., 2008a), and there is recent evidence
39 that it is itself positively impacted by VC backing (Chemmanur et al., 2011; Croce et al., 2013).
40 One may thus wonder where the source of this impact comes from. Our paper contributes to
41 answering this question. Using the case of Belgium, we investigate whether the impact of investor
42 type can be observed upstream from the output, directly in firm productivity. Specifically, we use
43 operating efficiency as a metric in order to contribute to the debate on the impact of VC funds'
44 "origin" - government or private - on firm performance.

45 Just as private VC investors, GVC funds face the issues of selection of right targets, and coach-

¹See Lerner (1999), Keuschnigg and Nielsen (2001), and Lerner (2009) for an extensive discussion on the theoretical rationale for public intervention in the VC industry.

46 ing portfolio firms in their growth and development. Even though their global objective is probably
47 not only profit maximization, but also job creation and stabilization of regional economic activ-
48 ity, ensuring that the provided funds are properly allocated and used efficiently by their portfolio
49 firms is still incumbent upon the management of such funds. In light of the recent criticism that
50 governments often fail in this task (Shane, 2009), a thorough analysis of the implications of GVC
51 financing on efficiency becomes worthwhile and instructive. Our general research question is there-
52 fore formulated as follows: How do differences in types of venture capital investors (GVC/PVC)
53 affect the post-investment efficiency of their portfolio firms?

54 To address this question, we have gathered data on 515 Belgian venture capital deals during
55 the period 1998-2007. To enhance our analysis, we subsequently investigate the question whether
56 VC-backed firms in Belgium are more or less efficient than their comparable non-VC-backed (NVC)
57 peers, again focusing on the GVC-PVC investor dichotomy. For this purpose, we start from the
58 entire population of Belgian firms to construct the control group of similar firms that are not
59 subject to any form of VC financing.

60 To estimate efficiency, we rely on Dynamic Data Envelopment Analysis (DDEA) models (Färe
61 and Grosskopf, 1996; Tone and Tsutsui, 2010). Rooted in the data envelopment analysis (DEA)
62 literature, it draws on the microeconomic theory of firms' optimizing behavior. In this sense, it
63 has stronger theoretical foundations than accounting ratios (Cook and Seiford, 2009). Practically
64 speaking, for each VC-backed or comparable firm, we estimate a global efficiency score, bounded
65 between 0 and, 1 over the four year time window spanning from the pre-transaction² year to three
66 years post-transaction. The higher the score, the more efficiently a firm uses its inputs to produce
67 outputs. The global efficiency score is then decomposed into term efficiencies, which show the
68 evolution of efficiency over time. We next use the estimated scores in a regression setting to assess
69 the impact of the VC investor type on the efficiency of the firm.

70 Our findings indicate that within the cohort of VC-backed firms, efficiency increases following
71 the VC injection. This result, however, is not uniformly split between GVC- and PVC-backed
72 portfolio firms. The univariate global, as well as the term efficiency scores, show that Belgian

²The terms transaction, injection, or deal are used interchangeably and denote the time of VC investment.

73 GVC-backed firms lag behind their privately-backed peers in terms of productivity. Having a
74 GVC investor in the firms' equity results in substantial reductions of global efficiency over the
75 four year study window. Factoring comparable NVC-backed firms into the analysis suggests that
76 GVC-backed portfolio companies lag even behind their comparable peers. At the same time, we
77 find no effect of PVC funding on productivity, when compared to the NVC-backed firms.³

78 These results shed new light on existing evidence on the impact of VC financing on efficiency,
79 and sometimes contradicts it. The study by [Chemmanur et al. \(2011\)](#) suggests that VC-backed
80 firms are more efficient than non-VC-backed firms both prior and after VC financing. Our results
81 show that the differential effect of VC backing in Belgium mostly results from productivity de-
82 struction from GVC rather than an improvement due to PVC. Besides, we confirm the documented
83 findings that VC improves the productivity of the targets after the first financing event, consistent
84 with [Croce et al. \(2013\)](#). At the same time, the type of VC clearly matters as well. Being financed
85 by a GVC fund seems hinder this improvement in productivity, firm's efficiency remaining below
86 even the level of NVC-backed firms.

87 The remainder of the paper is organized as follows. Section 2 presents the theoretical design.
88 Section 3 outlines the methodology and data used in the analyses. Section 4 presents the results.
89 Finally section 5 concludes.

90 **2 Background and theoretical design**

91 **2.1 Venture capital financing and efficiency**

92 A large body of the literature posits that besides returns ([Cochrane, 2005](#); [Hand, 2007](#); [Korteweg](#)
93 [and Sørensen, 2010](#)), VC also stimulates growth, spurs innovation, and creates jobs both at firm

³A plausible counter-argument may suggest that since GVC funds have objectives like job creation and stabilization of the economic environment, it is inappropriate to make cross-firm comparisons on the basis of productivity only. To an extent, we counter this with a side examination of the job creation with respect to the investor type. These analyses indicate that GVC-backed portfolio companies failed to create more jobs than their privately-backed peers with the resources at their disposal. This indicates that the capacities of generating added value and creating more jobs complement each other, and are not substitutable in our sample and echoes the theoretical ideas of [Jovanovic \(1982\)](#), who suggests the positive link between the efficiency, survival, and growth of firms. Due to space limitations we do not present these results in the main text but they are available upon request.

94 and economy levels (Kortum and Lerner, 2000; Samila and Sorenson, 2011; Puri and Zarutskie,
95 2012). The mechanisms through which VC financiers produce value are selection and value adding
96 (Alperovych and Hübner, 2013). First, VC investors carefully pick their targets using stringent
97 screening criteria Tyebjee and Bruno (1984); Macmillan et al. (1985, 1987) and scrutiny in the
98 selection process. This allows them to significantly reduce the information asymmetries around
99 potential qualifiers prior the initial investment (Lerner, 2002b; Knockaert et al., 2006). Second, VC
100 investors closely monitor, control, and involve themselves actively in their portfolio firms after the
101 financing takes place (Sapienza et al., 1994; Bottazzi et al., 2008b). Monitoring and control efforts
102 by VC investors include (but are not limited to) the board representation (Lerner, 1995), staging
103 of capital infusions (Lerner, 1995; Cornelli and Yosha, 2003), and use of convertible securities
104 to name but a few (Hellmann, 1998, 2006). Similarly, advisory and involvement services could
105 involve the internal restructuring of the management teams and their compensation structures
106 (Sapienza, 1992), assistance in the strategic and operational management (Hellmann and Puri,
107 2000), professionalization, headhunting and additional fundraising (Hellmann and Puri, 2002). VC
108 investors also heavily capitalize on their network of contacts to enhance the scale and empower the
109 growth of the ventures they fund (Hsu, 2000; Davila et al., 2003; Hochberg et al., 2007). Finally, the
110 reputation and experience of VC sponsors play a critical role in facilitating growth and certifying
111 the quality of a venture (Gompers, 1996; Sørensen, 2007). Combining these effects results in a
112 more efficient allocation of resources, which implies improvements in a firm-level productivity and
113 thus superior efficiency of VC-backed firms (Chemmanur et al., 2011; Croce et al., 2013).

114 **2.2 Venture capital investor type and efficiency**

115 Improvements in productivity (as well as other benefits) can only be achieved if screening and
116 value added mechanisms are properly implemented and enforced. This translates into constraints
117 VC funds are subject to. These latter, however, may vary depending on the type of VC investor
118 (Lerner, 2002b).

119 PVC investors are subject to strong contractual, financial and reputation constraints coming

120 from the institutions (called limited partners, LPs) VC firms raise money from (Florin, 2005;
121 Bottazzi et al., 2008b). Contractual pressure is related to the complex partnership agreements,
122 which govern the business relations between LPs and managers of VC funds. Gompers and Lerner
123 (1996) characterize three broad classes of restrictions (covenants) pertaining to the overall fund
124 management, to the activities of fund managers, and to the types of targets in which the fund is
125 allowed to invest. Violation of these clauses results in penalties applied to PVC fund managers,
126 which limits the potential for agency conflicts and costs associated with them.

127 Financial pressure is related to the strong return requirements and compensation structures.
128 Return hurdles, coupled with a fund's limited lifetime forces fund managers to discontinue the
129 financing of underperforming investments and adopt a clearly observable exit-oriented investment
130 strategy (Gompers and Lerner, 2004; Lerner et al., 2007). At the same time, the compensation
131 structures of PVC funds (management fees and carried interest) are closely linked to the outcomes
132 of their investments policies (Jensen, 1986; Gompers and Lerner, 1999; Metrick and Yasuda, 2010).
133 This also should force the fund managers to exert a considerable effort in selection, monitoring,
134 and value-adding activities (Sapienza, 1992; Sapienza et al., 1996; Bottazzi et al., 2008b).

135 Reputation pressure is related to violations of the contractual agreements and failures to deliver
136 sufficient financial returns to limited partners (LPs). Since VC investors recursively raise funds
137 as part of their business activity, LPs are unlikely to commit their capital to a VC firm with
138 a poor track record (Gompers, 1996; Gompers and Lerner, 1999). Such constraints force PVC
139 managers with limited financial and overseeing resources to ensure that funds they provide to
140 the entrepreneurial firms are properly allocated, and that moral hazard problems at the investee
141 level are addressed, in order to maximize the overall exit value of their portfolios (de Clercq and
142 Manigart, 2007).

143 GVC funds are largely exempt from such pressures. In general, they use or leverage public
144 money for their operations and their lifetime is often unlimited. Although it is possible that these
145 funds have statutory life-span limitations, Lerner (2009) argues that once introduced, these funds
146 often become very difficult to "kill off". Their activity is unlikely to be governed by a limited
147 partnership-like agreement. They are not subject to stringent financial return requirements and

148 have no clearly defined exit strategy. Finally, they are unlikely to bear reputation constraints and
149 thus they do not need to worry about raising follow-on funds.

150 Managers of GVC funds, often civil servants, typically have an extensive experience in retail
151 credit sectors, law, audit, and financial analysis. This automatically translates into a selection
152 process more akin to the credit risk acceptance. As a consequence, GVC funds are also much
153 less streamlined on particular (high growth) industries, and are prone to invest into traditional
154 sectors with more stable cash flows. Furthermore, stand-alone GVC funds (see Appendix B.1
155 for a background on the Belgian VC Industry and the description of major GVC funds) are
156 not used to setting up performance-based compensation structures similar to those of private
157 venture capitalists (Manigart et al., 2002). As a consequence, their managers are less likely to
158 have incentives to select best possible targets and to put pressure on their portfolio firms and
159 maximize the exit value of their investments (Leleux and Surlmont, 2003).

160 The combination of these factors should undermine the effectiveness of the selection, moni-
161 toring, and control mechanisms. In fact, the overall objectives of GVC funds might be different
162 and consist in the regional economic development (which has a longer horizon) and job creation.
163 Even though this goal is legitimate, government agents could allocate funds in a less efficient way
164 (Lerner, 2010), and approve investments in non-profitable projects (Lerner, 2002b).

165 On balance this suggests that the operating mode of PVC funds could lead to a more productive
166 resource allocation and consequently to more efficient targets. Therefore our main hypothesis on
167 the efficiency of Belgian VC-backed firms suggests that *firms backed by PVC funds will be*
168 *more efficient than their peers backed by GVC funds.*

169 **3 Methodology and data**

170 **3.1 Methodological approach**

171 To measure efficiency, we use slacks-based dynamic data envelopment analysis (DDEA) models
172 (Tone and Tsutsui, 2010). Originally, the data envelopment analysis (DEA) methodology was

173 designed to evaluate a firm's productivity with respect to the best firms in a reference group
174 (Charnes et al., 1978; Cooper et al., 2007; Cook and Seiford, 2009). The idea of measuring efficiency
175 relatively to a benchmark can be traced back to Farrell (1957) and Debreu (1959). One can in
176 principle define efficiency as the ability to produce a maximum possible output given a mix of
177 inputs. Assuming that the form of the optimal production function is known, an efficient frontier
178 of production possibilities for all input mixes can be constructed. The more efficient the firm is,
179 the closer it is to the frontier. Unfortunately, the optimal production function is not known. In this
180 context, Farrell (1957) suggests to (i) assume a theoretical one, like the Cobb-Douglas production
181 function, or (ii) rely on an empirical one based on the "best results observed in practice". DEA
182 follows the second venue evaluating the efficiency of firms relative to the "best practices production
183 frontier".

184 In the seminal paper by Charnes et al. (1978) suggested to measure efficiency of any firm as
185 "the maximum of a ratio of weighted outputs to weighted inputs subject to the condition that
186 similar ratios for every firm be less than or equal to unity". The efficiency of a given firm is then
187 measured with respect to the reference set (other sample firms). Within this reference set, DEA
188 defines the best performers, which form the efficient frontier and have the efficiency score equal
189 to one. Remaining firms are benchmarked relative to this frontier and receive a score between
190 0 and 1. This can be illustrated using the following example. If a firm A belongs to the set of
191 best performers, there is no firm B in the sample, which can produce more than A, provided that
192 the combination of B's resources is not greater than the combination of resources of A. If B uses
193 more resources than A, and achieves higher output levels, then B can belong to the set of best
194 performers. But this is only possible if there is no firm C, which produces more than B using
195 the same or lesser amount of resources as B, and so on. Obviously, the set of best performers
196 will include many firms, but none of them will be "outperforming" one another, because their
197 relative efficiencies are equivalent. The DEA efficiency score is in this context a distance measure,
198 expressed in percentage terms, indicating how far efficiency-wise a given firm is from the frontier.

199 DEA has several advantages over the traditional regression-based models. It allows for the
200 concurrent use of multiple inputs and outputs, resulting in a more accurate consideration of pro-

ductivity. It draws on the microeconomic theory of firms' optimizing behavior and in this sense has stronger theoretical foundations than accounting ratios, often used in performance studies. Furthermore, DEA requires no statistical assumptions about the nature of production technologies that convert inputs into outputs, which contrasts with other studies that use total factor productivity (Lichtenberg and Siegel, 1990; Harris et al., 2005; Chemmanur et al., 2011) and stochastic frontier modeling (Amess, 2003). For this reason DEA models are not subject to the misspecification errors (Gregoriou et al., 2005).

The advantages of DEA come at some costs. Since the point here is the application of the DEA, we discuss the difficulties in the empirical implementation rather than theoretical limitations. First, DEA does not allow for the missing data. A more delicate issue is the negativity in the data. As a general rule, all input and output data is bound to be nonnegative, although slight modifications to account for the negative data are available for some DEA models. Second, there is an important trade off in terms of the number of observation units vs. number of inputs/outputs. Having too few firms, keeping the number of inputs/outputs fixed, results in too many DMUs being classified as efficient. Conversely, having too many firms results in most of them being inefficient with a zero score.

Original DEA models are cross-sectional. Many applications, however, are more insightful in a longitudinal context, which is why further theoretical advances have enabled an explicit incorporation of the continuous time structure into efficiency measurements (Färe and Grosskopf, 1996; Chen and van Dalen, 2010). One of the latest developments in this field is the dynamic slacks-based measure (DSBM) developed by Tone and Tsutsui (2010). We use the input oriented DSBM model to evaluate efficiency over a four year window between the pre-transaction year (injection year for startups) $T - 1$, and three years after the transaction $T + 3$. To avoid the endogeneity issues, inputs are always one year lagged with respect to outputs. Using these models enables us to explicitly account for management's optimizing behavior over time. As a result, for each sample firm we observe how efficient (productive) it was over this period in comparison to its direct peers. This information is summarized in the global efficiency score. The latter can also be decomposed into the term efficiencies (three in our case), which illustrate the path efficiency

229 followed during this period and make it possible to capture the gradual changes in efficiency that
230 occur in underlying portfolio firms.

231 To assess the implications of the type of financial backer on productivity, we regress the obtained
232 cross-section of efficiency scores on variables of interest and a series of controls. All regressions
233 use the Wooldridge-Papke estimator for fractional bounded response variables coined by [Papke](#)
234 [and Wooldridge \(1996\)](#) and particularly suitable for modeling DEA scores. We also implement a
235 series of tests for the specification error (RESET) and for the goodness of functional form (GOFF)
236 ([Ramalho et al., 2011, 2010](#); [Murteira and Ramalho, 2013](#); [Ramalho et al., 2013](#)). Parameters of
237 the models are always estimated with robust standard errors.

238 3.2 Sample construction

239 The empirical setting of this paper is the Belgian VC industry during the period 1998-2007. Our
240 country choice is driven by two major rationales. First, the Belgian venture capital industry is quite
241 well-developed ([Manigart et al., 2002](#)) and has several important well-established GVC players that
242 account for about half of VC investments in Belgium during the period under study: SRIW for
243 the Walloon region, SRIB for the Brussels region, as well as a dozen local regionalized funds like
244 LRM (province of Limbourg), Meusinvest (province of Liège), etc. Some of them (SRIW, SRIB)
245 have been present in the industry for a considerable amount of time (more than 30 years). All
246 are technically influenced by the policy makers and operate as stand-alone funds.⁴ One particular
247 case is GIMV, which was established as GVC fund in Flanders region and was later privatized.

248 Second, the Belgian economy is wide open (exports represent up to 90% of the GDP) and
249 consequently reflects the major European trends. Belgium is also a federal country where the
250 legal, accounting (compliance), social and fiscal environments are essentially the same during the

⁴The action of the policy makers is limited to the definition of the strategic orientations, endowment decisions, and the monitoring of funds' activities (often very light and no penalties are applied). Once set up, the funds generally benefit from a wide autonomy of action. They are all incorporated as commercial companies subject to public law. Political parties usually have a seat on the board and could affect some more operational decisions. However, their influence could be possibly counterbalanced by other directors that come from the private sector. One exception is the Walloon SRIW that operates, beside its classical role of an autonomous GVC fund, as the financing tool of the Walloon Government. This function is limited to specific cases such as the recapitalization of distressed financial institutions in September 2008.

251 period under study. The effects of the main GVC options while supporting investments in the
252 SME segment can thus be measured on a similar basis.

253 Data from different secondary sources were combined to construct the raw dataset. We started
254 by recording first round VC-backed deals in Belgium using Factiva, various news archives, VC
255 funds' annual reports, press releases, newsletters, and announcements. In order to ensure the
256 validity of the observation units, we manually cross-checked, whenever possible, each hit between
257 the mentioned sources and Venture Economics, Capital IQ, and/or Bureau Van Dijk's Zephyr
258 databases. Each entry of the raw data contains information on the year of financing round (T), the
259 type of round (we focus on early- and development capital stages only), the target's identification
260 number (VAT number), and the type of sponsor. The total number of unique first time financings
261 in this raw dataset is 1030. To verify its completeness, we cross-checked it with the yearbooks of the
262 European Venture Capital and Private Equity Association (EVCA). EVCA collects information
263 (on a voluntary basis) directly from investors and disseminates the industry statistics. Although
264 we cannot rule out the potential self-reporting bias in EVCA's data, these reports have been
265 extensively used by researchers as the benchmark of Belgian VC population (Manigart et al., 2002;
266 Chanine et al., 2007). According to EVCA, the number of Belgian first-round injections during the
267 period 1998-2007 was 1162 (EVCA, 1998-2007). Note that these records include replacement and
268 turnaround deals, management buyouts and investments in financial & real estate sectors. Our
269 set roughly accounts for about 90% of the population described by EVCA. Considering this, we
270 believe our data is fairly representative of the Belgian VC industry.

271 We recover firms' annual financial statements, creation dates, and industrial sector codes from
272 Bureau Van Dijk's Bel-first database. Since our focus is on the young entrepreneurial ventures
273 we drop firms from financial and real estate sectors, and those that are over ten years old. All
274 monetary data was adjusted for inflation (base year 2004). Because of the large amount of missing
275 data introduced by Bel-First our final sample, denoted the base sample (BS), consists of 515 VC-
276 backed companies (with injection years spanning 1998-2004) for which we have complete data to
277 perform all efficiency estimations over complete cycles of 4 years.⁵ The details about the treatment

⁵In earlier versions of the paper, we used a five-year time frame, which is consistent with a median holding period

278 of missing data are available in Appendix B.2.

279 Panel A of Table 1 presents the broad industry distribution at the two-digit NACE-BEL 2008
280 level of the VC-backed firms. In general, investments are heavily concentrated in the high-tech
281 and services sectors (more than 50%). Tabulation of the investment patterns categorized by the
282 type of investor reveals that this concentration is only relevant for the PVC. GVC funds mostly
283 invest in traditional sectors like construction, manufacturing, and HORECA. An intuitive inter-
284 pretation might be that public funds having lower knowledge and experience choose targets from
285 the traditional industries. This may be also paralleled with the anecdotal evidence that most
286 of the members of the investment committees of public funds are former bankers and auditors.
287 Consequently, they could have preferences for firms with more stable and secure cash flows. Al-
288 ternatively, this structure could also be an illustration of the money-chasing-deals phenomenon
289 (Gompers and Lerner, 2000), and/or of the self-selection of high growth potential targets into the
290 private and reputable VC companies (Hsu, 2004; Sørensen, 2007).

291 Panel B1 displays the first round investment patterns categorized by injection years. As one
292 would expect, the first round investments in Belgium followed an increasing trend until the dot-
293 com crisis in 2000. Interestingly, while we observe the decline in PVC investments after 2000, it
294 is simultaneously accompanied by the growth in GVC funding. This seems to be in line with the
295 premise that GVC funds are supposed to be countercyclical and provide capital to SMEs in bad
296 times when PVC contract their investments.

297 Table 1 HERE

298 Productivity patterns can be industry-specific especially considering the differences in the
299 capital-intensive and labor-intensive industries. Therefore, and similarly to Chemmanur et al.
300 (2011) and Croce et al. (2013), we estimate efficiency separately for each industry sector (2-digit
301 level).

302 With the BS we can only evaluate efficiency of the treated (i.e. VC-backed) firms. Another
303 interesting question is what would be their efficiency when compared to the counterfactual firms. To
for the EU countries (Cumming et al., 2013) but reduces the sample size. Our analyses yielded results consistent
with findings presented here.

304 investigate this second matter, we constructed a sample of control firms using the genetic propensity
 305 score matching algorithm with 1-to-1 matching without replacement (Diamond and Sekhon, 2012).
 306 Genetic matching is an iterative goal-seeking process, in which a better post-matching covariate
 307 balance is the objective. Diamond and Sekhon (2012) present it as the generalization of the
 308 standard propensity score matching procedure (Rosenbaum and Rubin, 1985; Dehejia and Wahba,
 309 2002).

310 A set of possible counterfactuals is required for the implementation of the genetic matching
 311 algorithm. To construct this set, we started from the entire population of Belgian privately-held
 312 firms (excluding the VC-backed ones). The procedure goes as follows. Each firm in the BS was first
 313 matched to its respective industry (3 digits of NACE-BEL 2008 classification). Within a given
 314 industry, we located the empirical decile to which a focal VC-backed firm belonged. Following
 315 Barber and Lyon (1996), this decile was defined on the basis of total assets, in the year before the
 316 venture capital injection took place ($T - 1$). Next, for a given VC-backed firm, the set of potential
 317 counterfactuals was defined as the union of the obtained and two adjacent deciles. If the focal firm
 318 belonged to the first/last decile of its industry then first/last three deciles were taken respectively.
 319 We repeated this sequence for each VC-backed firm in the BS which gave a large pool of possible
 320 counterfactuals of similar size in the year immediately prior to VC financing. Finally, we used the
 321 logistic specification of the following propensity score model to define the matches:

$$\begin{aligned}
 \Pr(\text{VC}_i = 1 | X_{T-1,i}) &= \beta_i + \beta_1 \text{Fixed assets} + \beta_2 \text{Headcount} + \beta_3 \text{Value added} + \beta_4 \text{Equity} + \beta_5 \text{ROA} + \\
 &+ \beta_6 \text{Herfindahl index} + \beta_7 \text{Crude efficiency} + \beta_8 \text{Fundraising} + \beta_9 \text{Investments} + \\
 &+ \beta_{10} \text{TS exits} + \beta_{11} \text{IPO exits} + \beta_{12} \text{Hightech dummy} + \text{Year dummies} + \epsilon_i,
 \end{aligned}$$

322 where VC_i is the treatment indicator for a firm i . All regressors are measured in the pre-transaction
 323 year $T - 1$, and winsorized at 1st and 99th percentiles. The following section provides formal
 324 definitions of the variables.

3.3 Variables

3.3.1 Variables for efficiency measurements

In the logic of DDEA, a decision making unit (i.e., a firm) uses inputs to produce outputs in each period. Periods are connected via the links, which can be desirable (profits) or undesirable (production waste), free (unconstrained) or fixed (totally constrained). Desirable links are treated as outputs, while undesirable links as inputs. Fixed and free links do not enter into efficiency score calculation directly but affect it via the constraints set (see [Tone and Tsutsui \(2010\)](#) for the discussion). In our analyses of efficiency, we use the input oriented DSBM model with one output, two inputs and one desirable link measure.

We approximate the usual production factors by the number of employees (Headcount) for labor and by the net fixed assets (Fixed assets) for capital. Consistent with the premise that management should maximize shareholder value, the desirable link measure is the book value of equity capital (Equity) defined as the sum of issued capital and all reserves of the firm. Output is measured with the value added (Value added) variable computed as annual revenues less costs of production (costs of goods sold). We use value added because sales revenues are not a mandatory disclosure item for the unlisted firms in Belgium.⁶ All mentioned measures are commonly used in studies on productivity analysis ([Lichtenberg and Siegel, 1990](#); [Amess, 2003](#); [Harris et al., 2005](#); [Chemmanur et al., 2011](#); [Alperovych et al., 2013](#); [Croce et al., 2013](#)). To avoid extreme values, the production factors are winsorized at the 1st and 99th percentiles.

3.3.2 Variables for regression analyses

The general variable of our interest is a dummy that takes the value of one when a private investor injects funds in an entrepreneurial firm at the first financing round (PVC). Note that this variable will be equal to one even when public and private investors syndicate. This is not necessarily an issue as there are reasons to believe that in such cases the leading role would be borne by the

⁶Note that value added can be negative, which poses difficulties for the efficiency estimation. To avoid negativity in outputs, [Tone \(2001\)](#) suggests replacing the negative items by 1/10 of the smallest positive value of the corresponding output. We follow this approach and correct negative values of the VA for the efficiency estimations.

349 private investor (Lerner, 1994; Lockett and Wright, 2001; Brander et al., 2002).⁷

350 Our data enables us to distinguish between the investments undertaken by major GVC players
351 in Belgium - SRIW, the INVESTS, and other GVC investors, which include SRIB (Brussels regional
352 fund), LRM (Limbourg regional fund), and some other GVC firms. Corresponding dummies were
353 created for each of these cases. For the sake of comparison, we also created the dummy for GIMV
354 - a former GVC investor. We also include a dummy for Syndication taking the value of one when
355 the deal is syndicated. Another deal-related control that may impact on efficiency changes post-
356 financing is the number of financing rounds (Number of rounds) secured by a VC-backed firm after
357 the initial capital injection.

358 At the firm-level we control for the age at the time of financing (Age), the initial profitability
359 (ROA, measured as EBIT over total assets in the pre-injection year), and initial financial leverage
360 (Leverage, defined as the sum of financial debt normalized by total assets in the pre-injection
361 year). To control for the firms industry's concentration we construct the Herfindahl index in the
362 same way as Chemmanur et al. (2011). Lastly, we include industry controls in the main regression
363 models.

364 3.3.3 Variables for propensity score matching

365 The first VC funding round is defined as a dummy "VC". To estimate the propensity score we
366 use several firm and VC industry level covariates all measured in the pre-investment year. The
367 net fixed assets, number of employees, value added, shareholders capital, return on assets, and
368 Herfindahl index have been already defined above. We add a crude measure of initial efficiency
369 (Crude efficiency) computed as the value added over the number of employees.

370 The literature identifies several measures of the VC industry conditions as having an impact

⁷It is worth noting a growing strand of literature highlighting a positive impact of mixed syndicates by GVC and PVC investors on various performance measures of VC-backed firms (Cumming and Li, 2013; Brander et al., 2014). To be sure that rolling mixed syndicates into PVC-backing category does not bias our conclusions we checked the structure of the syndicated deals in our sample (see also Table 3). There are 82 syndicated first round investments. 69 syndicates are classified as PVC-backed deals. Among 69 PVC-backed syndicated deals, 23 are backed by the mix syndicates. This is about 4% of the total number of deals. We therefore do not expect our results to be affected by our special treatment of this mix case. This intuition was confirmed once we rerun our regression models. We are thankful to the anonymous referee for pointing out this issue.

371 on the probability of securing VC financing (Gompers, 1996; Gompers and Lerner, 1998; Lerner,
372 2002a). To proxy for the overall supply of venture capital, we include the log of the amount of funds
373 raised (Fundraising). The demand is approximated by the log of the amount of venture capital
374 and growth capital invested (Investments). Next, we control for the heat of the IPO market and
375 general exit opportunities with the logs of exit proceeds from trade sales (TS exits), and from IPOs
376 (IPO exits). All these variables are defined on a per-portfolio company basis in the year before the
377 VC round takes place. Finally, injection year dummies and a high-tech sector dummy are included
378 in the propensity score model.

379 3.4 Descriptive statistics

380 We start with the BS, the summary statistics of which are reported in Table 2. For convenience, we
381 first discuss the inputs and outputs and then the regression-related variables. All inputs, link and
382 output variables of the VC-backed firms show increasing patterns. For convenience, we also report
383 the yearly percentage changes of the time-varying variables. Average net fixed assets grow from
384 about €1448k (median of €236k) to €2755k (median of €505k) three years after the transaction.
385 Similarly, we find that all VC-backed companies show steady growth in the average (from 9 to 17)
386 and median (from 2 to 5) number of employees between the pre-transaction and the second post-
387 transaction year. The same patterns are observed for the link variable showing the steady increases
388 in shareholder capital on average (from about €1326k to €3453k), and on median (from about
389 €245k to €679k). Finally, VC-backed firms demonstrate the increasing value added patterns from
390 €327k to €875k (average), and from €56k to €260k (median) three years after the transaction.

391 Table 2 HERE

392 Table 2 also tabulates the PVC- and GVC-backed firms. It appears that GVC funds back
393 roughly half (47%) of the VC-backed firms in Belgium (243 firms out of 515). In terms of fixed
394 assets, PVC-backed firms are slightly smaller on average before the VC injection. They overtake
395 GVC-backed companies by a low margin in the second year. Median-wise, PVC-backed firms are

396 significantly (as suggested by the non-parametric Mann-Whitney tests) smaller than their GVC-
397 backed peers. PVC-backed firms are larger in terms of the headcount and seem to create more jobs
398 on average over time. In terms of the output, we find both PVC- and GVC-backed firms standing
399 on equal ground on average in the pre-transaction year (future GVC-backed firms produce slightly
400 more value added). Both types of firms display a steady growth in the value added variable on
401 average and on median. However, the output growth considerably accelerates in PVC-backed
402 firms in the second year after the transaction. Firms backed by private investors are also younger
403 (average age is 1.81 vs. 2.27), less profitable (average ROA is -0.38 vs. -0.17), and less levered
404 (average debt-to-total assets is 0.13 vs. 0.26).

405 There are very few statistically significant differences in averages between both types of firms.
406 We observe, however, statistically significant differences in the medians of almost all variables
407 except for the number of employees.

408 Panel B of Table 2 reveals interesting information about the geographical distribution of the
409 VC investment flow. Although the global picture is quite balanced (193 investments in Flanders
410 region vs. 247 in Walloon region), the PVC/GVC tabulations show that the vast majority of the
411 PVC flows to Flanders region (63%) while Walloon region leads in terms of the GVC (82%). It
412 confirms the substantial regional heterogeneity in the Belgian venture capital industry.

413 The summary of the deal-related variables is reported in Table 3. Consistently with the staging
414 and syndication literature, PVC investors syndicate more often (13% vs. only 3% of the total of
415 515 firms) and engage in more financing rounds (1.24 vs 1.03) with their portfolio firms ([Gompers, 1995, 1996](#);
416 [Davila and Foster, 2003](#); [Cumming and MacIntosh, 2007](#)). It appears that the most
417 active GVC investor is the INVESTS with 196 first round financings. This represents about 38%
418 of the total number of 515 investments in Belgium over the period 1998-2004 and accounts for
419 more than 75% of GVC-financed companies.

420 Table 3 HERE

421 The description of the sample created using the propensity score matching procedure is reported
422 in Table 4. The combined sample (CS) displays the growth in all productivity-related variables.

423 NVC-backed companies show slowly growing or quite stable levels of the fixed assets, and of the
424 headcount. In VC-backed firms these variables grow quite dramatically. At the same time, both
425 types of firms increase their shareholders' capital and output levels between the pre-transaction
426 and the third post-transaction years Pre-transaction VC-backed firms appear to be on average
427 slightly younger (2 vs. 5.32 years old). Their return on assets is also much lower in comparison
428 to their peers (-0.28 vs. -0.22). Finally, untreated firms show more aggressive financing policies,
429 with an average debt-to-total asset ratio of 3.45 against 0.19 in the VC-backed firms.

430 Table 4 HERE

431 The differences in the growth and in the levels of inputs, output, and link measures may affect
432 the efficiency estimations through the returns-to-scale (RTS) assumptions, discussed in [Banker
433 et al. \(1984\)](#). The developments in DEA methodology have suggested one non-parametric and two
434 parametric tests of the RTS assumptions ([Banker, 1993, 1996; Banker et al., 2010](#)). Although not
435 tabulated here, we have implemented all three of these tests. The results clearly rejected the null
436 of the constant RTS assumption (CRS) in favor of the variable one (VRS). In what follows, we
437 report the results of the VRS specifications only. Finally, we have analyzed Pearson correlation
438 matrices for the BS and CS and found no indication of the potential multicollinearity problems.

439 4 Results

440 4.1 Efficiency estimations

441 Table 5 reports the results of efficiency estimations. In Panels A and B we report the averages of the
442 overall efficiency scores and their decomposition into three term efficiencies. Panel C reports the
443 brief summary of the three DEA specific difference tests for the categories of our interest([Banker,
444 1993; Banker et al., 2010](#)). For brevity, we aggregate the results of the tests by computing the
445 average number of significance stars. For example, if results of three tests suggest that a difference
446 is significant at 1%, 5%, and 10% respectively (***, **, *), we report this difference to be roughly
447 significant at 5% (**).

448 Panel A highlights the results for the sample of 515 VC-backed firms. The average efficiency
449 level of VC-backed firms over the four-year study window is about 0.56 (56%). Term structure
450 reveals that overall efficiency increases over the $T - 1$ to $T + 3$ period by about 6.4%. The pattern
451 of these improvements seems to be volatile and somewhat concave (also shown in Figure 1(a)). The
452 tabulation of the GVC- and PVC-backed firms indicates that overall, the latter are more efficient
453 than the former by about 10%. This difference is statistically significant at aggregate 1% level. In
454 both cases we observe increases in efficiency following the transaction year. PVC-backed firms show
455 higher pre-transaction efficiency levels, and demonstrate higher gains of efficiency over the period
456 $T - 1$ to T . These results indicate that PVC firms might choose potentially more efficient firms
457 within the pool of candidates for VC financing. At the same time, the difference between PVC-
458 and GVC-backed firms in this period is only marginally significant at aggregate 10% level. Both
459 types of portfolio companies lose in productivity in the second post-transaction year. The slight
460 efficiency growth resumes in the PVC-backed firms afterwards while GVC-backed firms continue
461 to lose in productivity. In each post-transaction period, the difference in productivity in PVC-
462 and GVC-backed firms is significant at aggregate 1% level.

463 Table 5 and Figure 1 HERE

464 Panel B and Figure 1(b) report the results of efficiency measurements using the combined sam-
465 ple (CS). Global efficiency in the SMEs is about 47%. VC-backed firms lag 7% behind the average,
466 and 13% behind their NVC-backed peers in terms of overall productivity over the estimation of
467 window. The difference between VC- and NVC-backed firms seems to be only marginally signifi-
468 cant at aggregate 10% level (see Panel C). Consistent with our previous results, the difference in
469 the overall productivity of PVC- and GVC-funded firms is significant at aggregate 1% level. In
470 the combined sample we find no differences in the pre-transaction efficiency levels between these
471 two categories. In each post-transaction year, however, the differences are statistically significant
472 at 5% or 1% levels. The "underperformance" of VC seems to be caused by GVC. The difference
473 in the productivity of GVC- and NVC-backed firms is significant at aggregate 5% level overall.
474 PVC-backed firms have almost 50% (0.496) efficiency levels and this is 2% above the average pro-

ductivity score of comparable firms. Interestingly, this difference is not significant (neither are the differences in the term efficiencies) suggesting no effect of PVC funding.

Both panels A & B suggest that INVESTS funds are the culprits of this subpar "performance". They seem to choose the least efficient firms and drag down GVC estimates in the post transaction years. This may suggest that our results are driven by this investor. We note however that INVESTS is a category that regroups a set of various GVC funds that operate independently, and that INVESTS are involved in roughly 80% of GVC-backed deals in our sample. We are therefore effectively talking about the major bulk of GVC flow. Moreover, in a series of unreported (but available upon request) tests we verify that INVESTS-backing significantly differs from that by PVC, SRIW, and NVC pre- and post-transaction. At the same time, we found no difference in efficiency of firms backed by INVESTS in comparison to those funded by other GVC investors.

Overall, the evidence is supportive of our main hypothesis. Entrepreneurial firms backed by PVC seem to show greater efficiency levels and improvements in comparison to their GVC-backed counterparts. Although these results are quite comforting, the casual link between the investor type and efficiency is still an open question. To understand this link, we move to multivariate regression analyses presented in the following section.

4.2 Type of investor and its implications on efficiency

Table 6 reports the regressions estimated using the base sample of 515 VC-backed firms. Column (0) provides the results for the zero-model in which only control variables are used. Models (1) to (5) test the impact of a respective investor type on the overall efficiency over the study period. The R^2 is computed following Papke and Wooldridge (1996) and Ramalho et al. (2010) as a squared correlation between the observed and predicted values of the response. As before, we report GIMV estimations for the sake of comparison.

Model (1) suggests that the presence of private investor in the first financing round has a positive and statistically significant (1%) effect on the future efficiency of a portfolio firm. The corresponding average partial effect (0.099) implies that the arrival of the PVC investor in the

501 equity of the firm improves productivity by almost 10% (on average) over the three years post-
502 transaction. Models (2) to (5) show the results of the similar estimations disentangling the effects
503 of different public investors. Model (6) combines all specific public investors and GIMV. As could
504 be expected, GIMV has a statistically significant effect on the productivity of its targets. The
505 gain in productivity could go as high as 19% (Model (3)), although in the combined model the
506 effect is at a 15% level (Model (6)). Conversely, being backed by one of the INVEST funds leads
507 to statistically significant destruction of productivity by almost 13%. All regression tests (see the
508 p-values) reject the errors in the specifications or functional forms.

509 Table 6 HERE

510 Table 7 reports the estimations for the combined sample. In accordance with our univariate
511 analysis of efficiency, Model (1) reports that in general the presence of a VC investor in the equity
512 of the firm has a negative and significant (5%) impact on the subsequent productivity of portfolio
513 firms. The economic size of the average partial effect implies a loss of productivity of about 4.2%
514 over the study period. The split between different investor types suggests that being financed by
515 a PVC investor (Model (2)) has a positive but rather weak (10%) effect. On average, PVC-backed
516 firms see their overall efficiency improve by about 3.2%. Models (4) and (5) suggest that GIMV
517 backing has a statistical (at the 5% level) and positive economic (12.2%) effect on the dynamic
518 productivity while INVESTS-sponsored companies lose about 11.8% on average in efficiency over
519 the study period. This latter effect is statistically significant at 1% and is also confirmed in Model
520 (7). Again, the regression tests suggest no errors in the specifications or functional forms of the
521 models.

522 Table 7 HERE

523 Overall these findings are again supportive of the hypothesis discussed in Section 2 although
524 the combined sample shows that the presence of PVC investors has a very limited effect on the
525 post-transaction efficiency. As the efficiency scores can be decomposed into term efficiencies, it is
526 also possible to investigate whether the VC investor type effect persists across time. To answer

527 this question we run separate unreported regressions of the term efficiency scores on the variables
528 of interest and controls. The results were consistent with our main story.

529 4.3 Selection and endogeneity issues

530 There may still be some issues related to the endogenous nature of VC funding. To be specific,
531 there may be two distinct sorts of biases that apply to BS and CS respectively.

532 First, there may be a selection problem in which GVC funds target firms that are systematically
533 different along some unobservable characteristics from those financed by PVC funds. If for example
534 PVC funds cherry-pick firms with greater growth prospects *ex ante*, our statement about the benefit
535 of PVC *ex post* is misleading. The same issue would be expected if GVC funds target firms that
536 are systematically overlooked by PVC funds. To alleviate this concern, we follow (Chemmanur
537 et al., 2011; Croce et al., 2013) and use treatment effect models to control for the effect of the
538 unobservables. The results are reported in Table 8. The dependent variable for the probit selection
539 equation is the PVC-backing. Its specification is similar to the one we used for the propensity score
540 matching (see Section 3). There are two slight differences because of the relatively small size of
541 the base sample. First, proceeds from IPO exits and trade sale exits were rolled into one "Exits"
542 variable. Second, injection year dummies were replaced by the "2000s Dummy" to control for the
543 bubble years. The outcome equations have the same specification as in the previously reported
544 models for the base sample. Note that DEA score is a proportion falling into [0;1] interval.
545 It should therefore be transformed before it is plugged as the dependent variable in the OLS
546 outcome equation. We use the arcsin-square-root transform because the usual log-odds transform
547 is infeasible in the presence of bound values. All regressions were estimated with robust standard
548 errors. Due to the space limitations, only the brief results are reported.

549 Panel A shows the answer to the question of "what if" PVC-backed firms were GVC-backed
550 and vice versa? The efficiency of GVC-backed firms would have been about 16% higher if they had
551 received financing from private VC fund. Similarly, PVC-backed firms would have lost about 7%
552 in efficiency if they had been financed by GVC. Both parametric and non-parametric tests suggest

553 these results are statistically significant at 1% level.

554 Table 8 HERE

555 Second, there may be an endogeneity problem in our analysis of VC- vs. NVC-backed firms.
556 This is again related to the potentially different "profile" of firms that secure VC financing com-
557 pared to the NVC-backed firms. These *ex ante* differences may be correlated with *ex post* perfor-
558 mance of the targets. The problem is that we observe these "profiles" only partially. Observable
559 differences between treated and control firms are ruled out by the matching procedure (Chemmanur
560 et al., 2011). However, heterogeneity along the unobservables could still be an issue. To alleviate
561 this concern, we employ the similar switching regression methodology except that we have to go
562 back to the entire population of Belgian SMEs. In this context we look at the distinctions between
563 the PVC vs. NVC backing, and between the GVC vs. NVC backing. Our first stage regressions
564 are two probit models of the same specification and on the same population as we used in the
565 propensity score matching procedure. The dependent variable is either PVC- or GVC-backing.
566 Corresponding inverse Mills ratios (IMR) are computed for all companies in the population. In
567 the second stage we use the NVC-backed firms returned from the matched procedure. This is
568 because it is computationally infeasible to estimate efficiency of over 150k firms (the population
569 size). Since IMRs are computed using the entire population, the use of the reduced samples in
570 the second stage should not be problematic. Second stage regressions are estimated via OLS with
571 robust standard errors and have the same specifications as the models reported previously for the
572 combined sample.

573 The summarized results are reported in Panel B. Productivity of control firms would have
574 experienced no change if they had been funded by PVC. NVC-backed firms would have shown
575 a drop in productivity of 10% (significant at 1% both in parametric and non-parametric tests)
576 if they had secured GVC funding. If PVC-backed firms had not been financed by any sort of
577 VC, their productivity might have been better, but the difference is not significant. Finally, it
578 appears that if GVC-backed firms had received no funding they would have gained about 7.5% in
579 productivity. Again, this improvement is statistically significant at 1% level both in parametric and

580 non-parametric tests. Overall, controlling for the potential unobservable heterogeneity between the
581 VC-backed and matched firms, our previous results seem to be confirmed.

582 Overall, controlling for the potential unobservable heterogeneity between the VC-backed and
583 matched firms, our previous results seem to be confirmed.

584 **4.4 Comparison with the total factor productivity approach**

585 Previous research used the total factor productivity (TFP) measure of efficiency in the VC context
586 (Chemmanur et al., 2011; Croce et al., 2013). It is therefore insightful to see whether our results
587 hold against alternative estimation methods.

588 Even though this is a useful check in order to relate this study to the existing literature,
589 implementing the TFP approach raises a number of issues. To measure the TFP properly, we
590 need to estimate the regression of the natural log of output on the natural logs of inputs. The
591 output is sales revenues, while the usual inputs are labor and capital. Although we have data on
592 the inputs, we lack data on the output measure in this context. As we mentioned elsewhere, in
593 Belgium disclosure of sales revenues is subject to a managerial decision. Thus, our first issue is
594 that we do not have the complete data on sales in our sample. To estimate the TFP we rely on
595 the SYS-GMM procedure described in Blundell and Bond (2000). Following Chemmanur et al.
596 (2011) and Croce et al. (2013) we perform a by-industry estimation of the TFP. This gives rise to a
597 second issue, since we have to partition the base or combined samples (with already limited number
598 of firms) into industry subsets. This leads to a further reduction of the sample size for the TFP
599 estimations. We nevertheless use these reduced samples to estimate the TFP. The results, available
600 upon request, are materially similar to our main findings and do not change the conclusions of the
601 study.

602 **5 Conclusion**

603 In this study we analyze the implications of VC financing on the productivity of the entrepreneurial
604 firms. Our context is the Belgian venture capital industry. We focus on the relationship between the

605 type of financial backer - government or private - and the productivity of its targets. This question
606 is addressed using a unique hand-collected database of Belgian VC-backed firms during the period
607 1998-2007. We use Dynamic Data Envelopment Analysis methodology to estimate efficiency levels
608 and changes between the first pre-transaction year ($T - 1$) and three years following the injection
609 of venture capital ($T + 3$).

610 Overall the results are suggestive of the following. Within the pool of Belgian VC-backed
611 firms, being financed by PVC investors significantly improves efficiency of portfolio companies.
612 Being financed by a GVC fund, and in particular by the sub-regional investment companies (the
613 "INVESTS"), implies a significant reduction in productivity. SRIW and GIMV have respectively a
614 very limited negative and highly positive influence on the post-transaction changes in productivity
615 in their targets. Factoring in comparable NVC-backed firms suggests that VC-backing in general
616 destroys productivity in Belgium. This, however, comes almost exclusively from the GVC backing,
617 especially from the INVESTS. Comparing PVC to NVC backing suggests statistically weak-to-no
618 effect of private VC on productivity.

619 Our explicit analysis of the investors' typology on productivity contributes to the ongoing
620 debates on the effects of GVC (Cumming and Li, 2013; Brander et al., 2014), and on the effects of
621 VC on productivity (Chemmanur et al., 2011; Croce et al., 2013). Instead of focusing on output
622 measures alone to assess the incremental impact of VC backing on a firm's success, we dig into the
623 causality of this output, namely the efficiency of the production process. We are able to distinguish
624 between financial support and value added provided by GVC and PVC investors and underline
625 the impact of this distinction on the target's efficiency. This result is important as the latter itself
626 is one of the fundamental drivers of firm's performance (Bottazzi et al., 2008a).

627 At the same time, we are aware about several important limitations of our study. Our dataset
628 does not contain crucial fund-related characteristics, such as the age and/or the size of the fund,
629 the number of portfolio companies per fund manager to name but a few. In addition, we do
630 not have any information on the valuations or shareholding stakes in the deals. This, however,
631 would add a lot to our understanding of the effect of the VC financier type on the efficiency of its
632 targets. Another limitation is due to the period under study: the INVESTS have been thoroughly

633 reorganized under the cupola of the Sowalfin, and the governance of this myriad of sub-regional
634 funds has been subsequently revised since then. Thus, the results of our study must be preferably
635 interpreted as a comparative approach of different types of VC organizations for a homogenous
636 time period, rather than as a contemporaneous and reliable picture of the VC industry prevailing
637 in Belgium at the current time.⁸

638 In spite of the aforementioned limitations, our results are insightful for academic research.
639 Analyzing the effects of GVC programs is a challenging task. Therefore, it is beneficial to assess
640 this question in many different ways. Considerable attention is paid to the implications of VC
641 financing on business creation, growth, innovation, regional development and employment. Our
642 results investigate yet another aspect of the firm's performance and favor the conjecture that,
643 in the case of VC, efficiency is also contingent on the financier's profile. Our results are also
644 important for entrepreneurs and for the industry. For small firms, venture capitalists provide more
645 than just money but also advice and networks. The quality of the latter is contingent on the
646 identity of the investor. Considering this, entrepreneurs should be aware of the implications of this
647 investor heterogeneity on their firms' performance before paying the price. Ultimately, our results
648 are potentially useful for Belgian policy makers. Although we do not conclude that their funds
649 are harmful for the economy, our evidence suggests that GVC funds' investments are not helping
650 productivity within their targets. This may imply an inefficient use of the taxpayers' money, which
651 is why a reassessment (and possibly in-depth restructuring) of these programs might be warranted.

⁸Our supplementary analyses showed that this reorganization had no effect on our conclusions. The results are available upon request.

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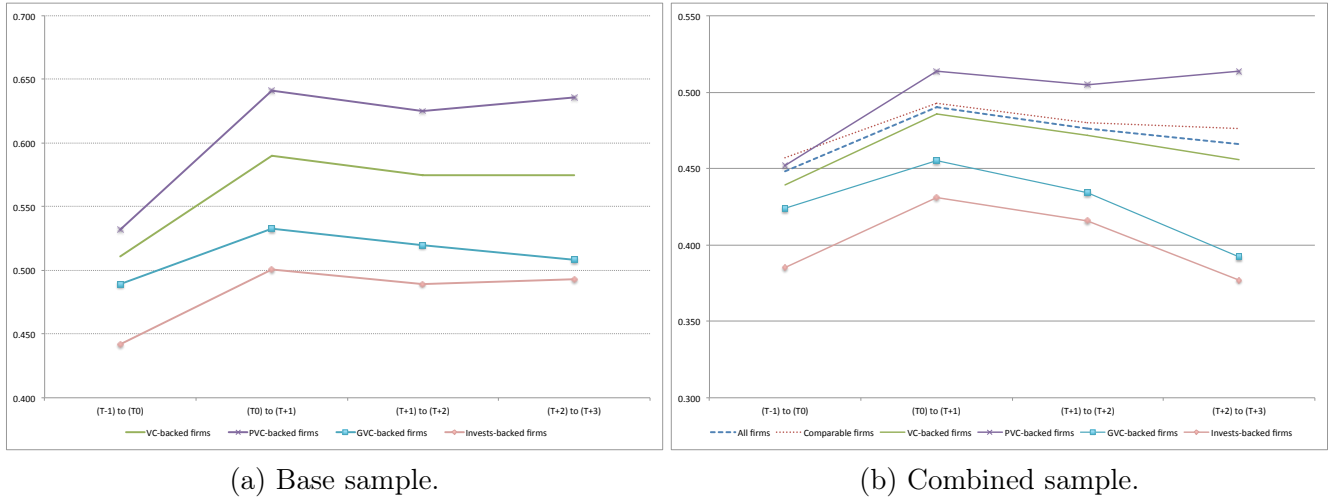
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Figure 1: Efficiency evolution over time.



The graph presents the productivity patterns of Belgian VC-backed firms between the first pre- and third post-transaction years. The term productivity scores are estimated using the DDEA methodology. For details see Section 3.

Table 1: Industry and investment patterns of the BS.

	All VC-backed firms		PVC-backed firms		GVC-backed firms	
	N	%	N	%	N	%
<i>Panel A: Industry patterns - number of firms per industry.</i>						
R & D (72)	40	8%	21	8%	19	8%
Manufacturing (12-33)	82	16%	26	10%	56	23%
Construction & Commodities (35-43)	34	7%	6	2%	28	12%
HORECA & Transport (45-56)	83	16%	33	12%	50	21%
IT & Telecom (58-63)	110	21%	84	31%	26	11%
Services (69-71, >73)	166	32%	102	38%	64	26%
<i>Panel B: Time patterns - number of firms per year.</i>						
1998	65		35		30	
1999	87		55		32	
2000	101		69		32	
2001	71		39		32	
2002	72		32		40	
2003	63		19		44	
2004	56		23		33	

Figures in parentheses are the 2-digit NACE-BEL 2008 codes.

Table 2: Descriptive statistics of the base sample.

	All VC-backed firms					PVC-backed firms					GVC-backed firms					Tests	
	Mean	$\Delta\%$	Median	$\Delta\%$	SD	Mean	$\Delta\%$	Median	$\Delta\%$	SD	Mean	$\Delta\%$	Median	$\Delta\%$	SD	t	MW
<i>Panel A: Main variables</i>																	
Fixed assets, T-1	1447.58	-	235.96	-	4447.18	1409.24	-	152.38	-	4315.35	1490.49	-	348.55	-	4598.83		***
Fixed assets, T	1708.58	18%	300.63	27%	4469.11	1689.91	20%	227.78	49%	4456.23	1729.47	16%	462.90	33%	4492.58		***
Fixed assets, T+1	2287.43	34%	463.65	54%	6105.90	2345.45	39%	326.55	43%	6873.87	2222.49	29%	616.73	33%	5124.98		***
Fixed assets, T+2	2755.28	20%	504.78	9%	9397.85	2955.14	26%	372.75	14%	11712.36	2531.56	14%	670.00	9%	5820.17		**
Headcount, T-1	9.04	-	2.00	-	34.80	9.91	-	2.00	-	43.55	8.06	-	2.00	-	21.12		
Headcount, T	10.55	17%	2.67	33%	40.06	11.97	21%	2.33	17%	51.24	8.97	11%	3.00	50%	21.53		
Headcount, T+1	13.14	24%	4.00	50%	44.76	15.52	30%	4.00	71%	56.98	10.47	17%	3.33	11%	24.61		
Headcount, T+2	17.11	30%	5.00	25%	55.81	20.49	32%	5.00	25%	70.60	13.33	27%	5.00	50%	31.75		
Equity, T-1	1325.69	-	245.14	-	5117.28	1354.18	-	315.71	-	3601.75	1293.79	-	202.14	-	6410.17		
Equity, T	1898.20	43%	400.00	63%	5714.42	2165.43	60%	530.91	68%	4879.23	1599.08	24%	295.31	46%	6521.29		***
Equity, T+1	2636.00	39%	547.00	37%	8284.29	3326.27	54%	888.23	67%	9192.93	1863.35	17%	350.62	19%	7070.69		***
Equity, T+2	3453.21	31%	678.78	24%	13840.63	4845.39	46%	1016.29	14%	18243.96	1894.88	2%	429.96	23%	5433.98		***
Value added, T-1	327.22	-	55.60	-	2239.55	302.10	-	26.33	-	2886.11	355.34	-	71.47	-	1150.49		***
Value added, T	379.23	16%	59.01	6%	2618.96	353.99	17%	30.45	16%	3410.01	407.48	15%	83.72	17%	1243.02		***
Value added, T+1	551.75	45%	93.97	59%	2877.90	550.52	56%	58.02	91%	3691.99	553.12	36%	141.00	68%	1525.48		***
Value added, T+2	727.45	32%	196.06	109%	3264.60	752.01	37%	140.76	143%	4197.61	699.95	27%	277.00	96%	1703.97		***
Value added, T+3	875.20	20%	260.00	33%	3143.01	990.38	32%	197.10	40%	3993.90	746.27	7%	314.20	13%	1757.07		*
Age, T-1	2.03	-	0.00	-	2.98	1.81	-	0.00	-	2.67	2.27	-	0.00	-	3.28		*
ROA, T-1	-0.28	-	-0.05	-	0.95	-0.38	-	-0.12	-	0.99	-0.17	-	-0.02	-	0.89		***
Leverage, T-1	0.19	-	0.05	-	0.25	0.13	-	0.00	-	0.23	0.26	-	0.23	-	0.26		***
Herfindahl index, T-1	0.09	-	0.04	-	0.13	0.09	-	0.04	-	0.12	0.09	-	0.04	-	0.14		***
<i>Panel B: Regional split</i>																	
	All VC-backed firms					PVC-backed firms					GVC-backed firms						
Brussels	75	15%	55	20%	20	8%											
Flanders	193	38%	170	63%	23	10%											
Wallonia	247	48%	47	17%	200	82%											
Total	515		272		243												

The table reports the descriptive statistics for the sample of the 515 VC-backed firms. Index T denotes the year of the VC injection. $\Delta\%$ shows the yearly growth in the corresponding variables. MW denotes the non-parametric two-sided Mann-Whitney signed rank test. ***, **, and * indicate 1%, 5%, and 10% significance respectively. All monetary figures are in 2004 thousands EURO.

Table 3: Deal-related variables.

	N	% of (1)	N	% of (1)	Mean	SD
<i>Panel A: General info</i>						
	First round investments		Syndication		Number of rounds	
VC-backed firms (1)	515	100%	82	16%	1.142	0.480
PVC-backed firms	272	53%	69	13%	1.239	0.618
GVC-backed firms	243	47%	13	3%	1.033	0.201
<i>Panel B: By investment firm</i>						
GIMV	15	3%				
SRIW	41	8%				
INVESTS	196	38%				
Other GVC	46	9%				

The table reports the descriptive statistics of the deal-related variables for the sample of 515 VC-backed firms. For the variable definitions, see Section 3.

Table 8: Treatment effect of private vs. government VC.

<i>Panel A: BS sample.</i>		
Mean efficiency of GVC-backed firms	Potential efficiency if GVC-backed firms were PVC-backed	Difference
0.512	0.673	0.160***,+++
Mean efficiency of PVC-backed firms	Potential efficiency if PVC-backed firms were GVC-backed	Difference
0.608	0.537	-0.071***,+++
<i>Panel B: CS sample.</i>		
Mean efficiency of NVC-backed firms	Potential efficiency if NVC-backed firms were:	Difference
0.476	PVC-backed 0.476	0.000
	GVC-backed 0.377	-0.100***,+++
Mean efficiency of PVC-backed firms	Potential efficiency if PVC-backed firms were NVC-backed	Difference
0.496	0.515	0.019
Mean efficiency of GVC-backed firms	Potential efficiency if GVC-backed firms were NVC-backed	Difference
0.426	0.502	0.075***,+++

The table reports the results of the switching regressions with endogenous switching models for the base and combined samples. ***, **, and * indicate 1%, 5%, and 10% significance in the t-tests. +++, ++, and + indicate 1%, 5%, and 10% significance in the Mann-Whitney signed rank tests.

Table 4: Descriptive statistics of the matched sample: genetic matching, criterion: total assets.

	All firms				VC-backed firms				NVC-backed firms				Tests				
	Mean	Δ%	Median	Δ%	SD	Mean	Δ%	Median	Δ%	SD	Mean	Δ%	Median	Δ%	SD	t	MW
Fixed assets, T-1	1,364.21	-	286.12	-	3,830.39	1,372.38	-	235.96	-	3,779.12	1,356.04	-	236.28	-	3,884.64		
Fixed assets, T	1,458.46	7%	253.72	7%	3,763.17	1,635.98	19%	300.63	27%	3,943.61	1,280.93	-6%	224.81	-5%	3,568.65		***
Fixed assets, T+1	1,786.64	23%	316.21	25%	4,737.09	2,155.71	32%	463.65	54%	5,041.88	1,417.57	11%	220.38	-2%	4,385.23	**	***
Fixed assets, T+2	2,045.28	14%	341.66	8%	5,762.50	2,444.40	13%	504.78	9%	5,837.88	1,646.15	16%	210.75	-4%	5,663.69	**	***
Headcount, T-1	7.47	-	2.00	-	15.67	7.50	-	2.00	-	15.78	7.44	-	2.00	-	15.58		
Headcount, T	8.33	12%	2.00	0%	16.52	8.66	15%	2.67	33%	16.63	8.01	8%	2.00	0%	16.41		**
Headcount, T+1	9.52	14%	3.00	50%	18.14	10.71	24%	4.00	50%	19.36	8.34	4%	2.00	0%	16.77	**	***
Headcount, T+2	11.34	19%	3.00	0%	23.19	14.01	31%	5.00	25%	25.73	8.66	4%	2.00	0%	20.01	**	***
Equity, T-1	1,321.56	-	283.29	-	4,054.44	1,205.93	-	245.14	-	3,433.00	1,437.19	-	222.84	-	4,593.11		
Equity, T	1,673.38	27%	306.77	31%	4,654.82	1,782.57	48%	400.00	63%	4,372.97	1,564.19	9%	224.62	1%	4,922.41		***
Equity, T+1	1,975.12	18%	370.39	21%	5,284.55	2,314.98	30%	547.00	37%	5,323.58	1,635.26	5%	241.31	7%	5,228.32	**	***
Equity, T+2	2,330.95	18%	400.72	8%	6,531.06	2,810.14	21%	678.78	24%	6,652.46	1,851.77	13%	229.72	-5%	6,377.85	**	***
Value added, T-1	245.95	-	59.32	-	800.72	228.13	-	55.60	-	832.58	263.77	-	61.59	-	767.94		
Value added, T	326.18	33%	78.89	33%	943.24	266.04	17%	59.01	6%	950.72	386.31	46%	97.00	57%	932.75	**	***
Value added, T+1	482.56	48%	104.02	32%	1,328.76	455.10	71%	93.97	59%	1,349.88	510.02	32%	106.85	10%	1,308.04	**	***
Value added, T+2	604.05	25%	158.37	52%	1,532.70	642.35	41%	196.06	109%	1,585.64	565.75	11%	119.30	12%	1,478.42	**	***
Value added, T+3	699.66	16%	182.79	15%	1,673.90	805.38	25%	260.00	33%	1,825.21	593.94	5%	125.52	5%	1,501.85	**	***
Age, T-1	3.67	-	3.00	-	3.38	2.03	-	0.00	-	2.98	5.32	-	5.00	-	2.93	**	***
ROA, T-1	-0.25	-	-0.03	-	0.89	-0.28	-	-0.05	-	0.95	-0.22	-	-0.01	-	0.81	**	***
Leverage, T-1	1.82	-	0.08	-	51.61	0.19	-	0.05	-	0.25	3.45	-	0.11	-	72.99	**	***
Herfindahl index, T-1	0.08	-	0.03	-	0.13	0.09	-	0.04	-	0.13	0.08	-	0.03	-	0.12	**	***
Observations	1030					515					515						

The table reports the descriptive statistics for the matched sample based on the total assets criterion. Index T denotes the year of the VC injection. Δ% shows the yearly growth in the corresponding variables. MW denotes the non-parametric two-sided Mann-Whitney signed rank test. ***, **, and * indicate 1%, 5%, and 10% significance respectively. All monetary figures are in 2004 thousands EURO. For clarity, pre-injection values are in bold. Fixed assets, Headcount, Equity, and Value added are winsorized at 1st and 99th percentiles.

Table 5: Summary of dynamic efficiency scores.

	By categories:				By VC subcategories:						
	All firms	NVC	All VC	PVC	GVC	GIMV	Other PVC	SRIW	INVESTS	Other GVC	
<i>Panel A: BS sample.</i>											
Overall score	-	-	0.563	0.608	0.512	0.724	0.602	0.631	0.481	0.561	
			[0.249]	[0.242]	[0.247]	[0.251]	[0.240]	[0.242]	[0.241]	[0.242]	
Period 0	0.448	0.457	0.511	0.532	0.489	0.633	0.526	0.597	0.442	0.526	
			[0.297]	[0.300]	[0.292]	[0.332]	[0.298]	[0.321]	[0.280]	[0.317]	
Period 1	0.490	0.493	0.590	0.641	0.533	0.771	0.633	0.634	0.501	0.592	
			[0.305]	[0.304]	[0.298]	[0.311]	[0.302]	[0.265]	[0.288]	[0.346]	
Period 2	0.476	0.480	0.575	0.625	0.520	0.722	0.619	0.683	0.489	0.594	
			[0.308]	[0.307]	[0.300]	[0.348]	[0.304]	[0.291]	[0.294]	[0.303]	
Period 3	0.466	0.476	0.575	0.636	0.508	0.769	0.628	0.609	0.493	0.530	
			[0.319]	[0.316]	[0.309]	[0.313]	[0.315]	[0.295]	[0.297]	[0.349]	
Observations	1030	515	515	272	243	15	257	41	196	46	
<i>Panel B: CS sample.</i>											
Overall score	0.470	0.476	0.463	0.496	0.426	0.586	0.491	0.495	0.402	0.449	
	[0.235]	[0.232]	[0.237]	[0.243]	[0.225]	[0.288]	[0.240]	[0.245]	[0.216]	[0.238]	
Period 0	0.448	0.457	0.439	0.452	0.424	0.520	0.448	0.504	0.385	0.452	
			[0.267]	[0.276]	[0.258]	[0.305]	[0.274]	[0.297]	[0.246]	[0.275]	
Period 1	0.490	0.493	0.486	0.514	0.455	0.614	0.508	0.529	0.431	0.464	
			[0.274]	[0.282]	[0.274]	[0.352]	[0.283]	[0.272]	[0.263]	[0.321]	
Period 2	0.476	0.480	0.472	0.505	0.434	0.614	0.499	0.506	0.416	0.463	
			[0.282]	[0.294]	[0.277]	[0.373]	[0.289]	[0.282]	[0.267]	[0.303]	
Period 3	0.466	0.476	0.456	0.514	0.392	0.594	0.509	0.439	0.377	0.417	
			[0.288]	[0.309]	[0.278]	[0.339]	[0.323]	[0.307]	[0.265]	[0.334]	
Observations	1030	515	515	272	243	15	257	41	196	46	
<i>Panel C: Difference tests.</i>											
Base sample											
	GVC vs. PVC			GVC vs. PVC			GVC vs. NVC			PVC vs. NVC	
Overall score	***			***			**			*	
Period 0	*										
Period 1	***			**			**				
Period 2	***			**			**			*	
Period 3	***			***			***			*	

The table reports the summary of the DDEA estimations of efficiency performed on the base sample (BS) of 515 VC-backed firms and on the combined sample (CS) of 1030 firms. Scores are estimated using the input oriented variable returns-to-scale model with industry clustering. Overall score is the measure of global efficiency over the period $T-1$ to $T+3$, with T being the year of VC funding. Period 0 corresponds to the years from $T-1$ to T . Periods 1, 2, and 3 are defined accordingly. VC and NVC indicate VC- and non-VC-backed firms respectively. PVC and NVC stand for private and government VC backing. For the details on the methodology and variables used, see Section 3. Standard errors are given in brackets. ***, **, and * indicate 1%, 5%, and 10% average significance of the DEA score tests respectively.

Table 6: Efficiency regressions using the base sample of 515 VC-backed firms.

	(0)	(1)	(2)	(3)	(4)	(5)	(6)
PVC		0.285***					
SRIW			-0.007				-0.002
GIMV				0.568***			0.437**
INVESTS					-0.384***		-0.378***
Other GVC						0.042	-0.089
Age, T-1	-0.007	-0.007	-0.007	-0.007	-0.012	-0.007	-0.012
ROA, T-1	-0.076***	-0.067**	-0.076***	-0.077***	-0.062**	-0.077***	-0.061**
Leverage, T-1	-0.738***	-0.642***	-0.739***	-0.759***	-0.588***	-0.741***	-0.602***
Herfindahl index, T-1	0.462*	0.422*	0.462*	0.473**	0.294	0.449*	0.333
Number of rounds	0.051	0.016	0.051	0.025	0.018	0.052	-0.005
Syndication	0.063	-0.008	0.064	0.030	0.083	0.061	0.061
Industry dummies	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Constant	Yes	Yes	Yes	Yes	Yes	Yes	Yes
R^2	0.168	0.202	0.168	0.185	0.226	0.168	0.238
N.obs.	515	515	515	515	515	515	515
RESET1, p-val.	0.133	0.666	0.135	0.363	0.827	0.130	0.706
RESET2, p-val.	0.158	0.819	0.153	0.594	0.893	0.151	0.929
GOFF1, p-val.	0.150	0.651	0.152	0.379	0.812	0.146	0.701
GGOFF, p-val.	0.150	0.651	0.152	0.379	0.812	0.146	0.701

Average partial effects.

VC		0.099***					
PVC			-0.002				-0.001
SRIW				0.197***			0.150**
GIMV					-0.132***		-0.130***
INVESTS							
Other GVC						0.015	-0.031

The table reports regressions of efficiency scores on the variables of interest and controls using the base sample of 515 VC-backed firms. Wooldridge-Papke estimator for fractional response variables is used for all models. Coefficients are estimated with robust standard errors. ***, **, and * indicate 1%, 5%, and 10% significance respectively. RESET1, RESET2, GOFF1, and GGOFF lines provide the p-values of the model specification error tests and functional form specification error tests (Ramalho et al., 2011, 2010; Murteira and Ramalho, 2013; Ramalho et al., 2013).

Table 7: Efficiency regressions using the combined sample of 1030 firms.

	(0)	(1)	(2)	(3)	(4)	(5)	(6)	(7)
VC		-0.126**						
PVC			0.096*					
SRIW				-0.106				-0.071
GIMV					0.369**			0.283
INVESTS						-0.359***		-0.357***
Other GVC							-0.049	-0.115
Age, T-1	0.003	-0.006	0.007	0.003	0.004	-0.007	0.003	-0.007
ROA, T-1	-0.112***	-0.111***	-0.110***	-0.114***	-0.113***	-0.101***	-0.112***	-0.101***
Leverage, T-1	-0.001***	-0.001***	-0.001***	-0.001***	-0.001***	-0.001***	-0.001***	-0.001***
Herfindahl index, T-1	0.588***	0.582***	0.580***	0.592***	0.591***	0.504***	0.593***	0.521***
Industry dummies	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Constant	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
R^2	0.098	0.103	0.101	0.099	0.102	0.129	0.098	0.133
N.obs.	1030	1030	1030	1030	1030	1030	1030	1030
RESET1, p-val.	0.890	0.665	0.499	0.946	0.964	0.641	0.878	0.695
RESET2, p-val.	0.615	0.854	0.175	0.560	0.559	0.833	0.592	0.682
GOFF1, p-val.	0.919	0.657	0.547	0.979	0.998	0.652	0.908	0.723
GGOFF, p-val.	0.919	0.657	0.547	0.979	0.998	0.652	0.908	0.723

Average partial effects.

VC		-0.042**						
PVC			0.032*					
SRIW				-0.035				-0.023
GIMV					0.122**			0.093
INVESTS						-0.118***		-0.117***
Other GVC							-0.016	-0.038

The table reports regressions of efficiency scores on the variables of interest and controls using the combined sample of 1030 firms. Wooldridge-Papke estimator for fractional response variables is used for all models. Coefficients are estimated with robust standard errors. ***, **, and * indicate 1%, 5%, and 10% significance respectively. RESET1, RESET2, GOFF1, and GGOFF lines provide the p-values of the model specification error tests and functional form specification error tests (Ramalho et al., 2011, 2010; Murteira and Ramalho, 2013; Ramalho et al., 2013).

861 B Appendix

862 B.1 The Belgian venture capital industry

863 B.1.1 Global activity over the 1998-2007 decade

864 The Belgian venture capital industry is quite well developed (Manigart et al., 2002). It experienced
865 a relatively volatile decade over the period from 1998 to 2007. According to the European Private
866 Equity & Venture Capital Association (EVCA) and the Belgian Private Equity & Venture Capital
867 Association (BVA) statistics, funds raised and invested at the beginning of the decade had, until
868 the year 2000, been on the increase. More than €645 million was raised in the industry that year.
869 In the following year, according to the EVCA, the fundraising fell to as low as €134 million. No
870 apparent reason was given in the yearbooks about this drop. Note that during this period EVCA
871 did not provide data by fund stage focus, thus we are unable to distinguish which funds were
872 raised for buyout purposes and which for VC investing. The fundraising gradually grew to about
873 €210 million in 2004, followed by another drop in 2005 to €120 million. The amount of funds
874 raised in 2006 skyrocketed to €614 million and fell again to €144 million in 2007. During its best
875 year (2006), the size of the industry roughly accounted for 0.299% of the GDP (according to the
876 industry statistics). The major sources of these funds in 2001 were the government agencies and
877 banks (more than 90%). This proportion gradually decreased to 55% in 2007.

878 The total amount of funds invested in 1998 was €258 million. Almost half (about 46%) of
879 these investments were made by the public sector. Investments flourished in the following year
880 rising to as high as €670 million. After this peak, they gradually declined to about €193 million
881 in 2005. The years 2006-2007 showed some surprising jumps in investments - €940 million in 2006
882 and more than €1 billion in 2007. Interestingly, the EVCA statistics show that the public sector's
883 share of total VC investments, in terms of amounts invested, sharply declined from 48% in 2002 to
884 about 8% in 2003, and slumped to about 2% in 2007. No reason was provided in the yearbooks to
885 explain this variation. All these figures should be regarded with caution, since the EVCA compiled
886 them based on the information disclosed by its members. This disclosure is non-mandatory, hence

887 may not be fully accurate.

888 As for the distribution of Belgian VC investments by sector during the sample period, the
889 major portion of the invested funds is directed to the consumer goods, retail, and services sectors
890 (around 26% on average between 1998 and 2007). The second largest sector is business and
891 industrial products & services (20%), followed by the life sciences and biotechnology (15%). The
892 biotech investments were dominant in 2005 (34%) whereas in later years there has been a shift
893 towards more traditional sectors.

894 **B.1.2 Structure of the venture capital playing field**

895 Belgium is characterized by a fairly high VC proportion of investments made by public funds. Two big
896 categories of public funds can be distinguished: (i) the regional funds (SRIB, SRIW, PMV, and
897 formerly, GIMV), and (ii) the local reconversion funds (in the old-fashioned industrial basins).

898 In the wake of post-WWII measures aiming at modernizing the Belgian economy, the center-left
899 government created a public fund in 1962 - the National Investment Company (NIC) - in order
900 to alleviate the difficulty of smaller businesses to access financing sources, especially bank loans
901 ([Bayenet, 1996](#)). Ten years later, in response to the global oil crisis, the NIC received considerable
902 additional means from the state.

903 However, divergent views appeared soon between booming Flanders, where most of the multi-
904 national companies were established, and declining Wallonia, confronted with the rapid decline of
905 its coal and steel industries. The situation ended up with the regionalization of economic compe-
906 tencies in 1979 and the consequent split of the NIC into two regional funds: SRIW in Wallonia
907 and GIMV in Flanders. The Brussels counterpart (SRIB) was incorporated five years later along
908 with the decision to create a third region (Brussels-Capital).

909 As a reaction to the dramatic job losses in the coal and steel industries in the early eighties, the
910 regions set up local investment funds dedicated to the reconversion of the old industrial sectors.
911 One fund in Flanders (Limbourg) and three funds in Wallonia (Liège, Charleroi and Walloon
912 Brabant) were initiated. These local funds (the so-called "INVESTS") are public-private structures
913 receiving their financial means from the regions. Their commitment is limited to €1.25 million per

914 investment in a local SME (provided the company is not linked to a larger group). According to the
915 then prevailing "compensation principle" (a principle that implies that whenever one sub-region
916 receives financing or other benefits from the regional or federal governments, other sub-regions
917 have to receive an equivalent "compensation", i.e. funding, from the authorities), five additional
918 local investment structures were created in 1988 and 1989 in the other non-industrial Walloon
919 areas (in West and Central Hainaut, in the provinces of Namur and Luxembourg and in the
920 German-speaking part of Walloon region).

921 From the beginning, SRIW and SRIB on the one side and GIMV and the others took different
922 paths. Due to financial constraints, the Flemish policy-makers decided not to support local com-
923 panies and industries if they had not proven their businesses to be viable. In the same vein, the
924 limitation of the endowments to the GIMV itself - while keeping the same policy targets - implied
925 three major consequences. First, the GIMV had to become more self-sufficient, i.e. generate more
926 cash flows by increasing efficiency in screening and in managing participations (hands-on) and by
927 achieving a higher portfolio turnover (shorter period of investment). In order to do so, GIMV
928 recruited new team members with a mix of entrepreneurial and consulting profiles. Along with
929 these initiatives, GIMV decided to liquidate lame ducks from its portfolio at high cost. Secondly,
930 the lower government's commitment needed to be compensated by private funds. With this aim in
931 mind, GIMV sought leverages from private investors - especially foreign funds - through syndica-
932 tions. As a consequence, GIMV investment managers were asked to develop international contacts
933 and strengthen the legitimacy of GIMV on the international markets. Finally, it resorted to new
934 sources of funds by becoming listed on the Brussels stock exchange. The interplay of these factors
935 gradually transformed GIMV into essentially a private VC fund.

936 Unlike the Flemish Government and the GIMV, the Walloon and the Brussels Governments
937 have until now maintained the three original strategic goals of SRIW and SRIB: (i) financing
938 the growth of companies, (ii) supporting business creation, and (iii) carrying-on interventions on
939 the government's behalf. SRIW was organized in multiple funds according to the industries they
940 addressed, resulting in quite a complex structure.

941 The boom of internationally oriented local SMEs combined with the creation of a second market

942 at the Brussels stock exchange, and a fiscally favorable business environment (no capital gains tax)
943 led to the establishment of the first private funds in Belgium in the mid-eighties. These funds were
944 mainly set up by the initiative of large domestic banks (KBC's Investco, Générale de Banque's
945 VIV, and Synerfi) and big foreign funds (Advent, Benevent and Euroventures). Unfortunately, the
946 momentum was soon lost with the economic collapse of Black Monday (October 1987). Public
947 funds found themselves in a quasi-monopolistic situation again, until the mid-nineties. During
948 that period, direct public investment was significantly increased, especially in Limburg and in the
949 Walloon provinces, through the local "INVESTS".

950 The second half of the nineties saw the advent of a new wave of private funds on the market,
951 encouraged by local investors and operating through the classic VC dual structures. These new
952 funds (Trustcapital, Creafund, E-Capital, FLV Fund, etc.) were more focused on early stages
953 (technology start-ups) and on firms located in Flanders. In Wallonia, this role was played by the
954 local "INVESTS". The resulting VC market made ambitious projects possible such as Telenet
955 (now the largest Flemish telecom operator) or Devgen (health care company located in Ghent,
956 now called Syngenta).

957 The burst of the Internet bubble in the early 2000s abruptly interrupted the VC market growth.
958 A large number of the second-generation funds simply went off the radar while others, better capi-
959 talized, barely managed to survive. In such a context, during the first part of the decennia, public
960 funds supplied most of the investments in SMEs. In this context, the Walloon Regional Govern-
961 ment decided to sort out the various overlapping and competing activities of the public funds.
962 This was achieved by implementing strict investment rules and by placing the local "INVESTS"
963 under the guardianship of an umbrella structure, the Sowalfin, in 2002.

964 All Belgian public funds now operate simultaneously as equity and debt providers. Aside from
965 the classical long-term loan packages, public funds also provide convertible and subordinated debt
966 facilities. No precise figures are published about any breakdown of the funds used, neither about
967 their returns. It is assumed that loans are increasingly preferred to equity as public funds are
968 required to take only minority participations in companies. In many cases, it has been proven
969 difficult for them to plan for any exit of their stakes. Consequently, vast amounts of money have

970 sometimes been trapped in portfolio companies for very long periods of time.

971 The public funds are usually poorly capitalized. Their main source of funds comes from drawing
972 rights granted by the regional authorities. A recent (and probably imprecise) estimation of the
973 financial resources of the Belgian public funds was conducted by the SRIB in 2011 at the request
974 of the Brussels regional authorities. As such, SRIB reports that Flemish public funds manage a
975 total of €1038 million (0.50% of the regional GDP in 2011), split between LRM (€247 million)
976 and PMV (€791 million). At the same time, Brussels's own public VC fund disposes of about
977 /euro 161 million (0.23% of the regional GDP in 2011). Finally, the Walloon region has a total of
978 €1690 million available (1.96% of the regional GDP in 2011) split between SRIW (€963 million),
979 "INVESTS" (€625 million), and CIW (Caisse Wallonne d'Investissement, €102 million). The
980 Walloon Region has created two additional investment vehicles that are not taken into account
981 in the present paper. The first one is Sowalfin, created in 2002 primarily involved in providing
982 guarantees on bank loans granted to SMEs (€167 million). The second is the Sogepa fund, which
983 operates on behalf of the Walloon Government in the distressed company segment (€177 million).

984 **B.2 Treatment of the missing data**

985 Bel-first introduces a considerable amount of missing data in our sample. This is problematic for
986 the DEA methods as they require a balanced panel data structure. One of the reasons for this
987 N/A issue is that startups are allowed to report first-time financial statements after more than
988 twelve months. If this occurs it creates a missing item for the creation year. In such cases we
989 correct the first-year items on a pro-rata basis.

990 Liquidated, bankrupt, or completely sold out companies also result in N/A data for the corre-
991 sponding observations. Roughly, these cases correspond to the exits by venture capital investors of
992 their stakes. Remember that our analyses are related to the $T - 1/T + 3$ time window around the
993 transaction date T . Therefore the missing data issue is only relevant for the data points within this
994 interval. We consequently checked the exits occurring before the end of the third post-transaction
995 year. Three targets were exited and twenty five were liquidated in a bankruptcy procedure during

996 the period $T - 1/T + 3$. This amount constitutes a negligible proportion of less than 2% of the
997 total number of firms in the raw sample. All remaining firms may have gone bankrupt or been
998 exited after $T + 3$ year.

999 Finally, we noted that Bel-first reproduces accounting items as is. This means that if a company
1000 reports a zero or blank field for a given item (e.g., financial debt), Bel-first records them in the same
1001 way, leading to another N/A issue. We thus manually investigated the structure of such missing
1002 data together with the status of the sample firms. It appeared that all the companies concerned
1003 were reported as active. In addition to that, the missing/blank patterns proved to be unsystematic
1004 from one variable to another. Therefore, for the unambiguous cases, we safely inferred zero values
1005 out of blanks. Whenever it was not possible, we used a conservative approach, in which we allowed
1006 one blank data point per variable. If it occurred on the bounds of the $[T - 1, T + 3]$ interval, we
1007 used a simple trend line to forecast its value. If it occurred within the stated bounds, we averaged
1008 two adjacent non-missing data points to substitute for the blank item.

1009 After applying all these filters and corrections, our final sample, denoted the base sample (BS),
1010 consists of 515 VC-backed companies, for which we have complete data to perform all efficiency
1011 estimations.